

# Public Document Pack



## Department of Corporate Resources

Members of Council

### Committee Secretariat

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Your Ref: AT/Council

Date: 7 October 2019

Dear Councillor

### MEETING OF COUNCIL – TUESDAY, 15 OCTOBER 2019

You are requested to attend the meeting of the Council to be held in the Council Chamber, City Hall - City Hall, Bradford, City Hall, Bradford, on Tuesday, 15 October 2019 at 4.00 pm

The agenda for the meeting is set out overleaf.

Yours sincerely

A handwritten signature in black ink that reads 'P. Akhtar'.

Parveen Akhtar  
City Solicitor

### Notes:

- ◆ This agenda can be made available in Braille, large print or tape format.
- ◆ The taking of photographs, filming and sound recording of the meeting is allowed except if Councillors vote to exclude the public to discuss confidential matters covered by Schedule 12A of the Local Government Act 1972. Recording activity should be respectful to the conduct of the meeting and behaviour that disrupts the meeting (such as oral commentary) will not be permitted. Anyone attending the meeting who wishes to record or film the meeting's proceedings is advised to liaise with the Agenda Contact who will provide guidance and ensure that any necessary arrangements are in place. Those present at the meeting should be aware that they may be filmed or sound recorded.

The Council's Fire Bell and Evacuation Procedure requires people to leave the building in an orderly fashion by the nearest exit, should the fire alarm sound. No one will be allowed to stay or return until the building has been checked.

**Members are reminded that under the Members' Code of Conduct, they must register within 28 days any changes to their financial and other interests and notify the Monitoring Officer of any gift or hospitality received.**

## AGENDA

### A. PROCEDURAL ITEMS

#### 1. DISCLOSURES OF INTEREST

(Members Code of Conduct - Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

*Notes:*

- (1) *Members may remain in the meeting and take part fully in discussion and voting unless the interest is a disclosable pecuniary interest or an interest which the Member feels would call into question their compliance with the wider principles set out in the Code of Conduct. Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.*
- (2) *Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.*
- (3) *Members are also welcome to disclose interests which are not disclosable pecuniary interests but which they consider should be made in the interest of clarity.*
- (4) *Officers must disclose interests in accordance with Council Standing Order 44.*

#### 2. MINUTES

**Recommended –**

**That the minutes of the meeting held on 16 July 2019 be signed as a correct record (previously circulated).**

(Adrian Tumber – 01274 432435)

**3. APOLOGIES FOR ABSENCE**

**4. WRITTEN ANNOUNCEMENTS FROM THE LORD MAYOR  
(Standing Order 4)**

*(To be circulated before the meeting).*

**5. INSPECTION OF REPORTS AND BACKGROUND PAPERS**

(Access to Information Procedure Rules – Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports and background papers may be restricted.

Any request to remove the restriction on a report or background paper should be made to the relevant Strategic Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting.

Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Adrian Tumber - 01274 432435)

**B. BUSINESS ITEMS**

**6. PETITIONS (Standing Order 11)**

To consider up to five requests for the Council to receive petitions in accordance with Standing Orders.

**Ward**

- (i) Vine Terrace East, Bradford – Request for no through road  
**Clayton & Fairweather Green**
- (ii) Libraries, Museums and Galleries Service

If any further requests are received, in writing, by mid-day three working days before the meeting (Thursday), details will be circulated.

(Fatima Butt - 01274 432227)

**7. PUBLIC QUESTION TIME (Standing Order 13)**

1 - 2

Questions from the public have been received and are contained in Document "H".

(Fatima Butt - 01274 432227)

**8. MEMBERSHIP OF COMMITTEES AND JOINT COMMITTEES (Standing Order 4)**

**That the following non-voting co-opted members be appointed to the Health and Social Care Overview and Scrutiny Committee for the 2019/20 Municipal Year:**

**Susan Crowe – Bradford District Assembly Health and Wellbeing Forum**

**Trevor Ramsay – Healthwatch Bradford and District**

To consider any further motions (i) to appoint members to a Committee or a Joint Committee; or (ii) to appoint Chairs or Deputy Chairs of Committees (excluding Area Committees).

**9. REPORT BY THE LEADER OF COUNCIL**

A written report by the Leader of Council giving an update on key issues will be circulated before the start of the meeting. There shall be a period of up to 15 minutes during which any Member of Council may ask the Leader of the Council (or a Member of the Council nominated by the Leader) a question on any matter arising out of the written report.

**10. MEMBER QUESTION TIME (Standing Order 12)**

To deal with supplementary questions arising from the following questions of which written notice has been given.

*Notes:*

- (i) Answers to written questions shall be circulated at the commencement of the meeting.*
- (ii) The Lord Mayor will have regard to the list of questions and the political composition of the Council in calling on Members to put their supplementary question to the Leader of Council and Portfolio Holders.*
- (iii) A period of up to 30 minutes shall be available for supplementary questions to Members of the Executive.*

**1. Councillor Aneela Ahmed**

Restart a Heart Day was developed in 2013 by the European Resuscitation Council to teach members of the public how to help restart the heart of someone who has suffered a cardiac arrest. The

following year, Yorkshire Ambulance Service NHS Trust offered all secondary schools in Yorkshire the opportunity to receive free CPR training for pupils on Restart a Heart Day (on or around 16 October), also known as Shocktober, and many in our district have taken it up. Will the Leader and everyone across the chamber join me in pledging that they will encourage secondary schools in their wards to take up this initiative so Restart a Heart 2020 onwards will be even bigger and better with an aim to have 100% of our secondary schools involved and trained in CPR?

**2. Councillor Geoff Winnard**

Further to the recent negative Ofsted Report regarding the levels of service provided to Bradford Council Cared for Children, the hold ups to improvements at the Bradford Train Stations, amongst a number of other significant service level concerns, to which the Council's recruitment and retention failures have contributed, could the Leader of the Council provide members with a comparison of the salaries of Key Professional positions within this council, our neighbours and other comparable Councils?

**3. Councillor David Ward**

To the portfolio holder for Education. When does the Portfolio Holder intend to take action to deal with the mounting deficit at Hanson School?

**4. Councillor Martin Love**

Question for the Leader: Can the Leader of Council tell us how many of the organisations that subscribe to the West Yorkshire Pension Fund have declared a Climate Emergency?

**5. Councillor Anne Hawkesworth**

Facing the harsh fact that the Ilkley Car Parking Strategy combined with the new on-street car parking charges and revised car parking charges regime introduced into Ilkley on 29<sup>th</sup> July 2019 are manifestly misconceived in that they are failing to reduce car parking pressure on the residential streets producing social friction and degrading social cohesion damaging business with the consequential threat to livelihoods and the value of commercial property investments and clearly failing to produce the predicted revenue stream will the Portfolio Holder as a temporary measure (until such time as new and fully workable proposals are implemented) agree to suspend the on-street car parking charges and the charges for the Railway Road and Leeds Road car parks and whilst maintaining waiting restrictions re-allocate all-day business parking permits from the residential streets to the farther on-street parking areas so that they accept all-day business parking permits as well as short term parking whilst maintaining sufficient short term parking in central Ilkley?

**6. Councillor Rizwana Jamil**

Can the portfolio holder update members on how the roll-out of electric vehicle charge points across the district is progressing?

**7. Councillor Sinead Engel**

What consequences will there be for the contractors who resurfaced Allerton Road earlier this year for their failure to completely clear the mounds of residual tar and stones left littering Chapel Lane?

**8. Councillor Debbie Davies**

Please could the relevant Portfolio Holder clarify the size of the site to be sold after Ian Clough Hall and Baildon library are demolished and how many public parking spaces will remain?

**9. Councillor Taj Salam**

Does the portfolio holder for Healthy People and Places share in my excitement about the success of the UCI cycling world championships in our district which brought communities together and surely encouraged a love of cycling for us all?

**10. Councillor Nazam Azam**

Can the portfolio holder explain the strategic investment in culture and what additional funding or activities it is attracting in to the district?

**11. Councillor Zafar Ali**

Would the Leader of the Council please be kind enough to inform members, in detail, of the Council's plans for the former Keighley Carnegie Library Building?

**12. Councillor Ralph Berry**

Can the Leader update members on steps being taken to reduce the waiting times for adults in Bradford in need of an autism assessment?

**13. Councillor Jeanette Sunderland**

Question to the Portfolio Holder for Adult Social Care. Can the Portfolio Holder advise Council if they have any plans to replace overnight care-workers caring for people with complex care needs with technology?

**14. Councillor Ralph Berry**

Can the Leader of Council update members of council on the numbers of families with children requiring discretionary housing support in the last two years in order to prevent disruptive home moves?

**15. Councillor Rebecca Poulsen**

Local and rural roads can become narrowed by overhanging vegetation and overgrown verges which makes them dangerous for drivers and pedestrians. What is the council doing to ensure roads and pavements are not blocked by overhanging vegetation and overgrown verges?

**16. Councillor Sinead Engel**

Does the Leader join with me in supporting the staff at the BRI in their ongoing dispute?

**17. Councillor Angela Tait**

Can the Leader report back on the success of the City of Culture

launch events at Kala Sangam in Bradford and at the Southbank Centre in London?

**18. Councillor Robert Hargreaves**

Could the relevant Portfolio Holder confirm the cost to the Council, of the Playing Pitch strategy produced by management consultants from Bury?

**19. Councillor Hassan Khan**

Can the portfolio holder tell us the progress to date on 20mph zones and what further plans there are for the roll-out?

**20. Councillor Mohammed Shafiq**

Given our declaration of a climate emergency can I have an update on what work we can do or are already doing with schools on this agenda to improve the environment?

**21. Councillor Jeanette Sunderland**

Question to the Portfolio Holder for Children's Services. How many children and young people (listed by age group) are living in the District in semi-independent accommodation that is not subject to Children's Homes regulations or regulation by OFSTED?

**22. Councillor Vanda Greenwood**

Can the portfolio holder tell us about some of the cultural events and shows that families can look forward to in the run-up to Christmas in the district?

**23. Councillor Mike Pollard**

In the light of the shortcomings revealed in recent OFSTED inspections of Children's Social Care in several Local Authorities including Bradford, does the Leader of Council agree with her Party's Conference announcement, which has suggested that OFSTED should be disbanded and that Local Authorities will be allowed to 'mark their own homework' in this vital field of activity?

**24. Councillor Hassan Khan**

Does the portfolio holder share my great frustration that still the government is yet to announce a plan to address the national crisis in funding for adult social care?

**25. Councillor Shakeela Lal**

Can the Leader describe what we as a council and district are doing to support police and other agencies to tackle modern slavery?

**26. Councillor Debbie Davies**

In July we were told that 40 new SEND school places would be provided at Oastler School from September 2019 – please can the relevant Portfolio Holder clarify where these 40 children are currently being educated as I understand there is insufficient space at the school for these pupils and no building work has begun at Oastler School?

**27. Councillor Carol Thirkill**

Can the portfolio holder tell me what support we are giving to rough sleepers?

**28. Councillor Anne Hawkesworth**

What progress has your department made in progressing and implementing 20 mile per hour zones in Ilkley with particular reference to Ben Rhydding?

**29. Councillor Tariq Hussain**

As a council we have protected a number of community facilities from government cuts by transferring them to communities. Can the portfolio holder give an update on how many asset transfers we have successfully completed so far?

**30. Councillor Jeanette Sunderland**

Question to the Leader of Council. Since the Council declared a Climate Emergency, how many flights both internal and external to the UK have been purchased by the Council. Please detailing who (Member or Officer) and the purpose of the trip?

**31. Councillor David Warburton**

Can the portfolio holder give an update on the Sedbergh leisure centre opening and what new facilities are on offer at the site?

**32. Councillor Jackie Whiteley**

Can the Portfolio Holder please confirm that the updated SHMA is correct and that 30% of the Bradford workforce is actually employed out of the district? Are our employment figures skewed because of this? Secondly, as this Council has announced at the first Partial Review of the Core Strategy workshop that it is acting independently of other authorities in the area why are our housing numbers still so high?

**33. Councillor Ralph Berry**

Can the portfolio holder outline how many families in Bradford have been assisted with s17 payments under the Children Act?

**34. Councillor Dale Smith**

Could the Leader of the Council be so kind as to advise colleagues how many Apprentices, broken down by departments, has the Council on their books as at 1st July 2019?

**35. Councillor Geoff Reid**

Can the Portfolio Holder please detail how many motorists have been fined across the District for idling their engines over the past 3 years?

**36. Councillor Robert Hargreaves**

Can the Leader of the Council confirm the amount of money the Council has paid to outside organisations in relation to Council Tax collections, broken down to show fees for "over the counter" payments via banks and The Post Office etc, and payments to debt collection agencies, bailiffs etc over the past 5 years?

**37. Councillor Alan Wainwright**

Could the readings of noxious fumes be shown for all the gateway roads into Bradford City centre and including Tong Street?

**11. RECOMMENDATIONS FROM THE EXECUTIVE AND COMMITTEES  
(Standing Order 15)**

**11.1 RECOMMENDATION FROM THE GOVERNANCE AND AUDIT COMMITTEE - TREASURY MANAGEMENT MID YEAR REVIEW UP TO 31 AUGUST 2019**

3 - 18

At the meeting of the Governance and Audit Committee held on 19 September 2019 consideration was given to the report of the Director of Finance (**Governance and Audit Committee Document "P"**) presenting the Treasury management Mid Year Review up to 31 August 2019.

**Recommended –**

**That the Treasury Management Mid Year Review be adopted.**

(David Willis – 01274 432361)

**12. NOTICES OF MOTION (Standing Order 17)**

To consider the attached motions of which notice has been given.

**12.1 SEND PROVISION IN THE NORTH OF THE BRADFORD DISTRICT**

To be moved by Councillor Kyle Green  
Seconded by Councillor Debbie Davies

**This Council notes:**

The excellent news that the recent SEND consultation has found new sites for dedicated SEND provision and celebrates the excellent work currently being done by those working at existing SEND dedicated provision.

That finding suitable sites and sponsors for dedicated SEND provision is not an easy or quick process, but is vital to achieve given the growing population in the Bradford district

That research done by Educational Psychologists amongst other professionals discovered that children need a minimum of 8 - 10 hours' sleep per night in order to function to their utmost capability and that long journeys to and from school are likely to disrupt this

**This Council resolves to:**

Urgently look at improving the journeys of SEND children, some of who currently face journey times of over 10 hours per week.

Start a comprehensive consultation of users who currently spend 30 minutes or more each way travelling to school each day to be carried out about their thoughts on the current provision and what they would like to see in the future

Act on this consultation and seek to identify and deliver new SEND sites to ensure children across the district do not face long journeys to and from school and have localised appropriate education provision.

## **12.2 SUPPORTING SMALL BUSINESS AT CHRISTMAS**

To be moved by Councillor Debbie Davies

Seconded by Councillor Kyle Green

### **Council notes that:**

- (1) Small Business Saturday, which was launched in 2010, takes place on Saturday 7<sup>th</sup> December, offering us a fantastic opportunity to 'shop local' and support local shops and businesses.
- (2) The run up to Christmas is a very important time for local shops and businesses with many shops relying on successful Christmas trading to survive.
- (3) The rise in internet shopping and initiatives such as Black Friday have impacted negatively on more traditional shops.
- (4) Villages and towns across the district have been hit hard by the introduction of parking charges where previously parking was free and by increases in charges.
- (5) Other Councils in Yorkshire have managed to retain free parking all year round for their towns and villages.

### **Council resolves:**

- (1) To support Small Business Saturday any way we can e.g. through social media, website etc.
- (2) To suspend parking charges in Council car parks in towns and villages across the district on the three weekends running up to Christmas, i.e. 7/8 December, 14/15 December and 21/22 December in order to support our local shops and encourage residents to shop locally.

## **12.3 RENEWED COMMITMENT TO MENTAL HEALTH AND WELLBEING**

To be moved by Councillor Robert Hargreaves

Seconded by Councillor Paul Sullivan

### **Council notes:**

- The growing need for Mental Health and Wellbeing provisions and a robust plan which provides clear and decisive support for

its residents.

- The great work already being carried out across the district by the council, NHS and commissioned VCS organisations.

**Council resolves to:**

- Work with training providers within the NHS and commissioned VCS Mental Health organisations to establish and deliver a comprehensive and co-ordinated mental health training programme to all frontline council staff and elected members within 3 years. The resulting programme will then be rolled out to other relevant frontline staff and private sector organisations.
- Review the council's progress in delivering its part of the Health and Wellbeing Strategy in relation to mental health. This review should focus on the strategic capabilities of the council to fulfil its commitments rather than the front line delivery, taking into account budget restraints and timescales. Given the increased need since the strategy was created, the review should also look at priorities and, where shortfalls are identified, broaden the scale of the actions to be taken to ensure that best possible outcomes are achieved.
- Review the progress of the Bradford District Mental Wellbeing Strategy, with a heavy focus on early intervention and prevention.
- Carry out an impact assessment of departmental cuts within the authority on the mental wellbeing of the population of the district. The assessment should also include the council's policies for debt collection in relation to overdue council tax payments.
- Work towards reducing social isolation by investigating the possibility of introducing a community transport scheme and by signing up to the Mental Health Charter for Sport and Recreation.
- Ensure advice services, such as debt advice and benefits advice, are maintained and properly funded to protect the poorest and most vulnerable people in the district.
- Better promote and encourage the district's businesses and organisations to sign the Mental Health Charter Mark for Businesses.
- Look at increasing the percentage of funding given to the prevention pillar of the health and wellbeing strategy which currently stands at less than 10% of overall spend.
- Identify gaps/weaknesses around mental health in the JSNA and ensure work is done to fill in/strengthen where required.

- The Bradford and Airedale Health and Wellbeing Board will monitor the progress and commitments toward the 'Prevention Concordat for Better Mental Health Consensus Statement'. An annual report will also be presented to the Health and Social Care Overview and Scrutiny Committee.

## 12.4 LIBRARIES

To be moved by Councillor Rebecca Poulsen

Seconded by Councillor Mike Ellis

Council notes that:

1. The Labour budget agreed to cut over £1.5M from libraries and museums for 2020/21
2. Libraries serve an essential role in education – from early years through to older children and adults.
3. Museums provide a valuable educational and cultural resource to all ages.
4. Local libraries serve many valuable purposes including providing books, talking books, children's activities, newspapers, computers and companionship.
5. Libraries and museums need to be accessible to people, many of whom may not have their own transport or have the means to pay for public transport.
6. All the Visitor Information Centres across the district except for the central Bradford one have closed in recent years to save money.
7. The Local Studies Collection is a valuable resource and should remain in Bradford and Keighley and be accessible to all
8. Baildon and Clayton are examples of libraries which have successfully run under the hybrid model using a mixture of paid staff and volunteers for the past two years.

### **Council resolves:**

1. To close Bradford Visitor Information Centre and relocate it to Central Library to reduce running costs. This would give the opportunity to use the Bradford Visitor Information Centre space to raise income to put back into the service and also position visitor information in a better location for visitors to the city centre.
2. To value the expertise of paid staff who work in libraries and use their experience and knowledge to ensure our libraries stay open but in a slightly different role, emphasising the importance of supporting volunteers.
3. To look at how local communities and volunteers can work with our museums rather than just reducing opening hours.
4. Support our two Local Studies Collections and ensure there are trained staff available to manage the collections in Bradford and Keighley
5. To invest in people by way of training volunteers to secure the

- future of our remaining libraries by using the hybrid model.
6. To work with parish and town councils where they exist to recruit, support and organise volunteers.
  7. Support the “I can” initiative to encourage volunteers to support library staff

## **12.5 WEST YORKSHIRE COMBINED AUTHORITY SUPPORT FOR LEEDS BRADFORD AIRPORT**

To be moved by Councillor Martin Love

Seconded by Councillor Kevin Warnes

Council welcomes:

- (1) the declaration of a Climate Emergency made by the West Yorkshire Combined Authority (WYCA) on 27 June 2019;
- (2) the Climate Emergency declarations made by councils in the WYCA region since Bradford led the way in January 2019.

Council notes that:

- (1) air travel (passengers and freight) was responsible for over 900 million tonnes of CO2 pollution in 2018;
- (2) aviation-related greenhouse gas emissions in the UK have more than doubled since 1990, according to the Climate Change Committee;
- (3) the International Council on Clean Transportation estimates that CO2 emissions from aviation will triple by 2050;
- (4) on current trends, aviation-related greenhouse gas emissions will contribute up to 15% of global warming from all human activities within 50 years;
- (5) the Climate Change Committee recommended in September that the UK should plan for “net-zero emissions by 2050” for aviation, and stated that this “means reducing actual emissions” in the aviation sector;
- (6) WYCA is planning to invest in transport links to Leeds Bradford Airport in order to facilitate its continued expansion, despite the fact that 70% of flights are taken by just 15% of the population and most people do not fly at all in the typical year;
- (7) WYCA’s growth-driven strategy is socially-exclusive, environmentally unsustainable and therefore incompatible with its own Climate Emergency declaration and those from councils across the region.

Council therefore calls on WYCA to:

- (1) withdraw funding support for transport links to Leeds Bradford Airport, including for highways projects designed in part to facilitate additional road traffic to and from the airport - such as the South East Bradford Link Road through the Tong valley;
- (2) reinvest those funds in sustainable forms of travel across West Yorkshire that will benefit all the people living in our communities;
- (3) apply the principles of their Declaration of a Climate Emergency in all the decisions they make.

## **12.6 PROTECTING CHILDREN'S LEGAL RIGHT TO EDUCATION**

To be moved by Councillor David Ward

Seconded by Councillor Julie Humphreys

There is growing evidence, at both a local and national level, that too many children are not receiving their full legal entitlement to an education. The cause of this failure to provide children with this entitlement is increasingly due to the failure of schools and local authorities to track pupils who have left a school and the long delays in finding alternative provision that too often occurs following exclusion from a school. In many cases parents are unaware of the rights of their children, but even if they are aware, they lack the support needed to fight for their children's rights.

This Council therefore calls on the Director of Childrens' Services to:

- Investigate the most cost-effective way of providing all parents of children attending schools with a clear and concise statement on their rights as parents and the rights of their children to an education.
- Consider how the local authority can support parents who are in dispute with the school that their children are attending through independent advice and advocacy.

## **12.7 REDUCING ACOUSTIC STRESS FROM FIREWORKS**

To be moved by Councillor Jeanette Sunderland

Seconded by Councillor Brendan Stubbs

This Council notes:

- That firework displays are common throughout the world and are the focal point of many cultural and religious celebrations.
- The rising number of complaints about all year round noise nuisance from fireworks.
- The impact loud bangs have on some people with mental ill health, some people who are anxious about loud noises, some people with a disability for whom loud noises can be extremely disturbing and those people suffering from post-traumatic stress disorder.

- The distress suffered by many household pets and wild animals because of the use of fireworks.
- Increasing public health concerns surrounding the use of fireworks

This Council believes that everyone has a right to enjoy firework displays. This Council also believes that this should not be at the expense of the amenity of others and notes the work done by the people of Collecchio in the province of Parma in Italy to introduce legislation to reduce acoustic stress.

This Council believes that with the increasing availability of quieter fireworks which can create “quieter” or “low noise” or “silent” displays which reduce the noise nuisance and impact on others, it is time for the Council to investigate the creation of more peaceful firework displays that can be enjoyed by all.

This Council therefore instructs the Chief Executive to :

- Investigate making available quieter or low noise firework displays in public parks available to the public without charge.
- Investigate the passing of a by-law to prohibit the use of noisy fireworks in the District.
- Investigate how the Council can use public displays of low noise fireworks to celebrate the cultural diversity of the district and support its bid to be the City of Culture 2025.

## **12.8 A FULLY FUNDED, PROPER PAY RISE FOR COUNCIL AND SCHOOL WORKERS**

To be moved by Councillor Brendan Stubbs

Seconded by Councillor Jeanette Sunderland

This Council notes

- Local government has endured central government funding cuts of nearly 50% since 2010.
- Between 2010 and 2020, councils will have lost 60p out of every £1 they have received from central government.
- The 2019 LGA survey of council finances found that 1 in 3 councils fear they will run out of funding to provide even their statutory, legal duties by 2022/23. This number rises to almost two thirds of councils by 2024/2025 or later.
- The LGA estimates councils will face a funding gap of £8 billion by 2025. Faced with these cuts from central government, the local government workforce has endured years of pay restraint with the majority of pay points losing 22 per cent of their value since 2009/10.
- At the same time as seeing their pay go down in real terms, workers experience ever increasing workloads and persistent job insecurity.
- Across the UK, an estimated 876,000 jobs have been lost in local government since June 2010 – a reduction of 30 per cent.

Local government has arguably been hit by more severe job losses than any other part of the public sector.

- There has been a disproportionate impact on women, with women making up more than three quarters of the local government workforce.

This Council believes

- Our workers are public service super heroes. They keep our communities clean, look after those in need and keep our towns and cities running.
- Without the professionalism and dedication of our staff, the council services our residents rely on would not be deliverable.
- Government funding has been cut to the extent that a proper pay rise could result in a further reduction in local government services.
- The government needs to take responsibility and fully fund increases in pay. It should not put the burden on local authorities whose funding been cut to the bone.

This Council resolves to

- Support the pay claim submitted by GMB UNISON and Unite on behalf of council and school workers for a £10 per hour minimum wage and a 10 per cent uplift across all other pay points in 2020/21.
- Call on the Local Government Association to make urgent representations to central government to fund the NJC pay claim.
- Write to the Chancellor and Secretary of State to call for a pay increase for local government workers to be funded with new money from central government.
- Meet with local NJC union representatives to convey support for the pay claim.
- Encourage all local government workers to join a union

## **12.9 CONDEMN HUMAN RIGHTS VIOLATIONS IN KASHMIR**

To be moved by Councillor Naveed Riaz

Seconded by Councillor Zafar Ali

This Council condemns the on-going human rights violations in Kashmir.

This Council notes that:

1. There has been an escalation of human rights violations since 5th August, and the revoking of Article 370 of the Indian Constitution.
2. The history of human rights violations in Kashmir is long-standing, and has been a continuing issue since partition in 1947.

3. The history of human rights violations is documented in the Office of the United Nations High Commissioner for Human Rights report Update of the Situation of Human Rights in Indian-Administered Kashmir and Pakistan-Administered Kashmir from May 2018 to April 2019, published on 8th July 2019, prior to the recent escalation.
4. Kashmir should be taken seriously as an issue within Britain, since it poses the possibility of the unrest and distrust between the communities in Kashmir being transferred to Britain, producing division and conflict between communities within The UK.

This Council resolves to:

1. Condemn human rights violations in Kashmir
2. Stand in solidarity with the people of Kashmir
3. Offer all possible support to Bradford residents who have family and/or friends living in Jammu Kashmir.
4. Facilitate events, within Bradford, that cross religious divides, in order to promote open dialogue and unity.
5. Write to:
  - a. The Prime Minister of the United Kingdom,
  - b. The Indian Prime Minister
  - c. The United Nations

To express Bradford Council's: stance of solidarity with the people of Jammu Kashmir; condemnation of Human Rights violations, and the contents of this Motion; and to call on them to implement United Nation Security Resolution 47.

#### **12.10 BRADFORD STANDS UP FOR HUMAN RIGHTS IN KASHMIR**

To be moved by Councillor Susan Hinchcliffe  
Seconded by Councillor Abdul Jabar

This Council shares the concern of many Bradford District residents about the current situation in Kashmir, including Bradford District residents who have family and friends in the region.

This Council condemns the recent actions of the Indian Government to revoke article 370 of the Indian Constitution and thereby ending the special status of the Indian Occupied Kashmir.

This Council also notes with concern the following:

- i) The addition of 180,000 extra troops to the region, which already has

over 700,000 troops, and the reports of Human Rights abuses and killings of Kashmiri civilians by the Indian Government troops.

- ii) The removal of access to communications with the outside world and the right to travel to and from the region which has impacted on Bradford residents travelling to and from Kashmir, and
- iii) The house arrest of all the political leaders and activists from the region, with thousands of people reported to be detained

This Council therefore calls on the Government to take the following actions:

- a) Commit to supporting the retention of article 370 of the Indian constitution until the United Nations resolutions adopted in 1947/8 are implemented.
- b) Commit to supporting the Kashmiri people's right of self-determination, including the use of instruments of international law.
- c) Call on the Indian Government to restore all communications to the region immediately and lift all travel bans.
- d) Demand an end to all human rights abuses and killings of civilians; and demand immediate free access to the region for international observers and human rights organisations.
- e) Urge the Indian Government to agree to international mediation to bring about peace and prosperity to the region.

This Council emphasises that this motion is in no way a reflection on the Indian community in Bradford. We value their social and economic contribution to the district as Bradfordians. We support the Bradford District MPs in lobbying Government to address this issue with urgency.

#### **12.11 TAKING A STAND AGAINST ANTISOCIAL AND ILLEGAL USE OF FIREWORKS**

To be moved by Councillor Susan Hinchcliffe  
Seconded by Councillor Abdul Jabar

This Council notes:

Local residents are expressing serious concerns about nuisance fireworks blighting their lives and neighbourhoods. Large fireworks celebrations now appear to be happening all year round and in the early hours of the morning disturbing people's sleep and pets.

Fireworks can be used responsibly by sensible adults particularly at well-run public events at reasonable times of day, but all too often fireworks are let off at unsociable times and in an antisocial way.

The weeks around Bonfire Night in particular are costly for firefighters and emergency services colleagues and pose a risk to their safety. Antisocial behaviour and attacks against these professionals at any time of year are unacceptable, put lives at risk and divert resources from emergencies.

This Council requests Regeneration and Environment Scrutiny committee to do a wholesale review within the next six months of the use of fireworks in our neighbourhoods. Partners involved in the review should be the police, the fire service, trading standards and licensing.

In the meantime this Council:

- Will work with police and other partners to review and build on prevention and enforcement activities, including a review of licensing requirements and other regulations around fireworks.
- Urges everyone to act responsibly when using fireworks and to avoid causing nuisance to other residents, ideally by attending well-run public events, getting appropriate permissions and helping to educate young people about the dangers.
- Calls on everyone to act respectfully towards the public servants who keep us safe at Bonfire Night and throughout the year.
- Reiterates its support for the 'Protect the Protectors' campaign and will continue to support safety and awareness campaigns to promote the tougher sentences arising from the Assaults on Emergency Workers (Offences) Act.

#### **12.12 A FULLY FUNDED, PROPER PAY RISE FOR COUNCIL AND SCHOOL WORKERS**

To be moved by Councillor Susan Hinchcliffe  
Seconded by Councillor Imran Khan

This Council notes:

- Between 2010 and 2020, councils will have lost 60p out of every £1 they have received from central government.
- The 2019 LGA survey of council finances found that 1 in 3 councils fear they will run out of funding to provide even their statutory, legal duties by 2022/23. This number rises to almost two-thirds of councils by 2024/2025 or later.
- The LGA estimates councils will face a funding gap of £8 billion by 2025.
- Faced with these cuts from central government, the local government workforce has endured years of pay restraint with the majority of pay points losing 22 per cent of their value since 2009/10.
- At the same time as seeing their pay go down in real terms, workers experience ever increasing workloads and persistent job insecurity. Across the UK, an estimated 876,000 jobs have been lost in local government since June 2010 – a reduction of 30 per cent. Local government has arguably been hit by more severe job losses than any other part of the public sector.
- There has been a disproportionate impact on women, with women making up more than three quarters of the local government workforce.

This Council believes

- Our workers are public service super heroes. They keep our communities clean, look after those in need and keep our towns and cities running.
- Without the professionalism and dedication of our staff, the council services our residents rely on would not be deliverable.
- Government funding has been cut to the extent that a proper pay rise could result in a reduction in local government services.
- The government needs to take responsibility and fully fund increases in pay; it should not put the burden on local authorities whose funding has been cut to the bone.

This Council resolves to

- Support the pay claim submitted by GMB, Unison and Unite on behalf of council and school workers for a £10 per hour minimum wage and a 10 per cent uplift across all other pay points in 2020/21.
- Call on the Local Government Association to make urgent representations to central government to fund the NJC pay claim
- Write to the Chancellor and Secretary of State to call for this pay increase for local government workers to be funded with new money from central government.
- Meet with local NJC union representatives to convey support for the pay claim.
- Encourage all local government workers to join a union.

#### **12.13 CLIMATE EMERGENCY IN SCHOOLS**

To be moved by Councillor Susan Hinchcliffe

Seconded by Councillor Sarah Feriby

Bradford Council celebrates the leadership young people are showing on the climate emergency agenda.

As the youngest city in the UK we know that our young people are the leaders of tomorrow and support our schools in educating their students on the importance and impact of climate change here in the UK and across the world.

The Council notes the many great initiatives happening in schools across the district on this agenda including:

- Keighley College announcing it has stopped selling bottled water and is aiming to go plastic free, issuing drinks bottles to all new

students.

- Glenaire Primary School in Shipley, which has installed solar panels on its school with advice and support from the Council
- Cavendish Primary school in Eccleshill, which has an allotment for every year group
- Schools across the district, which are working with Rethink Food CIC to educate students about food in line with the UN Sustainable Development Goals.

Bradford Council, as part of the Leeds City Region Climate Coalition, accepts the challenge of achieving net zero carbon by 2038 making significant progress by 2030.

Bradford Council supports schools on the climate emergency agenda and already has a wide range of initiatives to support schools and students including:

- District-wide roll-out of 'No Idling Zones' around schools starting this month
- Development of Play Streets and potential road closures near schools to support walking and active play
- Technical advice and support to schools looking to invest in renewable energy
- Largest ever roll-out of 20mph zones around schools
- 'Bikeability' programme offering cycling lessons to schoolchildren across the district

Bradford Council resolves to go further and faster on this agenda including:

- Widening the roll-out of 20mph zones to include more schools and communities
- Increased support for the 'Bikeability' programme
- Delivering Play Streets and road closures near schools
- Engaging schools with our tree planting programme so children have the opportunity to plant trees in their community
- Advertising grant funding opportunities through the Schools Forum relating to climate emergency

#### **12.14 SUPPORTING ILKLEY TOWN CENTRE**

To be moved by Councillor Alex Ross-Shaw  
Seconded by Councillor Susan Hinchcliffe

Ilkley is a principal town of Bradford district and a jewel in Bradford's

crown. The Lido is one of only four open-air swimming pools in Yorkshire, Ilkley Moor is of international renown and the town is home to successful and nationally renowned Ilkley Literature Festival.

Bradford Council has invested to support and develop Ilkley's economy through:

- Grant funding to support Ilkley Business Improvement District (BID), backing a 'YES' vote and offering at-cost accommodation in the Town Hall
- Launching the District Growth Scheme offering business rate relief to businesses in Ilkley town centre, where the vacancy rate from June to September has fallen
- Purchasing the mixed use and fully let Moors Centre in the heart of Ilkley as a strategic investment
- Supported the Community Asset Transfer of Ilkley Manor House and its development as a heritage and arts centre
- Grant funding for Ilkley Literature Festival, allowing them to unlock further funding from the Arts Council
- In principle support for designating the river Wharfe as having 'Bathing Water Status', which would be the first river in the country to be awarded this status
- Supported the relocation of the Real Food Ilkley market to a trial home on The Grove, where it is currently proving to be a huge success
- Planned town centre 20mph zone and electric vehicle charge points to promote road safety and a green economy

Bradford Council notes:

- Ilkley's success has created huge demand for parking space throughout the town centre and surrounding residential streets dating back many years
- Going as far back as 2009, an editorial in the Ilkley Gazette referred to the 'age old problem of parking in Ilkley'
- The 2017 Steer Review was commissioned and implemented by the Council after long-standing requests from local councillors and residents to consider the extent of parking problems in Ilkley and propose recommendations to deal with them
- The introduction of time limited permits for people working in the

town centre was a result of concerns raised throughout the consultation process about the potential impact of the proposals on those who work in the town centre

- Since the scheme went live a number of businesses have said the roll-out of the scheme was generally smooth and the turnover of cars on-street in the town centre has helped their business, residents have stated previously unsafe junctions are now safer, new disabled parking bays are being well used and residents on a number of streets have found it easier to park closer to their home
- However, other residents have raised significant concerns about the balance between different types of permits in the permit zones where demand for spaces is outstripping supply, causing issues for people trying to park on their own street and workers trying to find a space to park to go to work. Officers are continuously monitoring the impact of the permits and have made and will continue to make amendments as required which has included reallocating worker permits

Bradford Council resolves:

- To request that officers consider the existing rules around the basis on which the special permits for workers in Ilkley should be issued in the New Year and then consult with residents, ward members and businesses on potential changes which could be made when the current special permits for workers expire on 31 January 2020.
- To request officers proceed with the next phase in improving transport in Ilkley as previously outlined and bring forward proposals to invest in public transport, road safety and active travel, such as the town centre 20mph zone, and consult with local stakeholders as necessary.

**13. REVIEW OF POLLING DISTRICTS, POLLING PLACES AND POLLING STATIONS 2019**

19 - 32

The report of the Chief Executive (**Document “K”**) details proposals in respect of the review of polling districts, polling places and polling stations, for consideration by Council and as required by law.

**Recommended –**

- (1) That the proposed changes and recommendations to the polling districts, polling places and polling stations set out in Appendix A, be approved.**
- (2) That the designation of the whole polling district as the polling place, be approved.**

(Susan Saunders - 01274 432285)

THIS AGENDA AND ACCOMPANYING DOCUMENTS HAVE BEEN PRODUCED, WHEREVER POSSIBLE, ON RECYCLED PAPER

## H

### **PUBLIC QUESTION TIME 15 October 2019**

#### **1. Question**

What is the Council's response to the following statement:

“I live on Slade Lane in Riddlesden, Keighley. In the late autumn of 2018, one of my near neighbours was having a retaining wall built at the bottom of our very steep hill, the foundations of which, if any, sit immediately on the boundary with Slade Lane, an adopted highway, and within yards of a busy junction of four adopted highways. The postal address of the property in question is 2A Dunkirk Rise, Riddlesden BD20 5DR. It would seem that the wall was to function as a retaining wall, holding back earth within the property’s garden on a very much higher level than the surrounding carriageway. The wall, many yards long, was constructed of single thickness breeze blocks, and the idea appeared to be to ‘face’ the structure with random stone. As the wall rose ever higher, I was not alone among neighbours in harbouring increasing concern that the structure was profoundly unsafe, with questions being asked as to why the wall’s method of construction, on such a scale and in such a location, was being permitted by the District Council. I estimate that the wall eventually reached 12 feet or more in height. In addition, even higher internal retaining walls and levels of earth within just a few feet of it internally, were adding a substantial further load on this structure. Predictably, in early January of this year the wall collapsed outwards on to the carriageway of Slade Lane. Shortly after the collapse, the property owners made an attempt to mitigate the worst effects of the earth, stone and breeze blocks scattered across Slade Lane by shoving them up against the remains of the wall. However, since that time, there have been no further efforts to either rebuild the wall or clear the large amount of debris from the adopted highway. Nine months later, the debris continues to encroach on the adopted highway by several feet, constituting a considerable hazard, not least because it constricts the public highway to the width of a single vehicle. Further, the pile of mixed earth, stone and breeze blocks channels heavy rain, and overflow run-off from a culvert further up the hill, towards the middle of Slade Lane. As winter approaches, the formation of a long and wide stretch of sheet ice on a steep down-hill approach to a busy road junction is inevitable. The consequence of the Council’s failure to regulate structures to ensure public safety, and its allowing the residue of the fallen structure to remain on the adopted highway for many months is, at best, a considerable eye-sore. Of much greater concern, however, is the immediate clear and present danger to vehicular and pedestrian traffic, and the potential for further collapse of what remains. The Council needs to oblige the property owner to remedy the situation immediately, or to remedy it by its own action” ?

#### **Answer**

This matter is being dealt with by a combination of Highways, Building Control and Planning officers. Following receipt of the initial complaint, Highways staff visited the

site after, on the 24th of January 2019, and advised the property owner that debris and building material needed to be removed from the Highway as it was in contravention of S.171 of the Highways Act (unauthorised placing of items on the highway). As a result, initial clearance work was undertaken. However, a recent site inspection has indicated a further breach of the above regulations and appropriate enforcement action will be undertaken.

Building Control officers also wrote to the property owner under the Building Act 1984 Section 77 and 78 – Dangerous Structures, instructing that the partially collapsed wall should be taken down and that no further works should be undertaken until a formal planning permission has been granted.

The erection of the retaining walling was also the subject of a planning enforcement complaint and was found to be unauthorised as had been constructed without the benefit of planning permission. The works were challenged as unauthorised however the walling collapsed prior to any enforcement action being taken essentially resolving the breach of planning control. Planning permission is required for any replacement walling that the owner wishes to erect in excess of 1m where adjacent to the highway and an application for a replacement retaining wall. An application was submitted by the owner and refused by the Council due to its impact on visual amenity. No appeal has been submitted to date and it remains open to the owner to seek the relevant consent prior to carrying out any further works of construction.

In order to resolve this situation, the owner needs to submit a planning application for a retaining wall that is visually and structurally acceptable but, in the meantime, Highways and Building Control will continue to monitor and use its enforcement powers as far as possible to manage any impacts.

## **2. Question**

Where neither the Steer Davies Gleave report (upon which the Ilkley Parking Review Scheme was premised) nor the subsequent public consultation contained any proposal or recommendation to issue “special permits” for local business workers to park on zoned residential streets, yet where 1,400+ such permits have been issued to date causing continuing wide-ranging and serious disruption to affected residential streets and displacement of worker/commuter parking to other streets, whilst leaving many new on-street pay-and-display areas largely empty and with the parking scheme in turn causing significant footfall and turnover reductions to many town centre businesses (with no economic impact assessment having been undertaken despite the express SDG recommendation to do so), and with polling of 2,000+ residents/businesses supporting scrapping the scheme (75% favouring scrapping) will the Portfolio Holder (i) acknowledge the legitimate concerns of the majority of Stakeholders, including residents (including the established local action group across multiple streets), businesses (including the Ilkley BID) & district councillors and cease the current piecemeal remedial steps and instead impose a full suspension of the current scheme until a viable solution can be identified following proper and lawful consultation with all relevant stakeholders; (ii) explain why no economic impact assessment was undertaken contrary to SDG recommendations; and (iii) provide specific and full details of all steps taken to date and proposed to

alleviate the ongoing current serious disruption to residents' livelihoods and local businesses?

**Answer**

It is worth bearing in mind that through the consultation process Steer, Davies & Gleave undertook in 2017, they determined widespread concern about parking in and around Ilkley, with a majority of residents struggling to park on their street and feeling it was unsafe. Ilkley's problems with parking are well known and go back many years. The problem has escalated in recent years and therefore scrapping the scheme is not an option as the status quo was no longer tenable.

We have always acknowledged legitimate concerns about the scheme and made a number of changes to the detail of the scheme as a result of the extensive consultation process and continue to do so.

Significant assessments were made of the scheme before it went live, including on-street usage surveys, two consultations with over 1,000 responses each and the formal Traffic Regulation Order consultation. We also engaged directly with stakeholders, including the BID and district councillors, throughout the development of the scheme. The 2017 Steer review suggested further consideration on the potential impacts on local business through reduced commuter parking availability close to the town centre and this work was undertaken, including further consultation with Ilkley BID, with the decision to introduce a special permits to mitigate this impact.

Since the scheme has gone live we have already reallocated over 200 special worker permits to areas with underused capacity, the majority of which have been in underused long stay pay and display parking bays. We will continue to monitor the impact of the scheme and I note this issue will also be discussed elsewhere in today's items of business.

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## **Report of the Leader of Council 15 October 2019**

### **Devolution**

The Prime Minister announced in his speech at the Convention of the North a few weeks ago that Government were willing to start active negotiations on devolution for the Leeds City Region. Bradford has been pushing for years to achieve more power and devolution to the region so are pleased to be invited to be in constructive negotiations with Government.

The ambition for most Yorkshire councils is still to achieve a One Yorkshire devolution deal, however we accept that Government are not yet minded to accept Yorkshire as a devolution geography but are willing to talk about devolving to a city region geography. Leeds City Region is for us a stepping stone to get to the wider Yorkshire geography and we should welcome the opportunity. Other regions with devolution are first in the queue when it comes to handing out funding pots and without devolution our region risks falling behind with investment.

In recent weeks I and my fellow LCR leaders have had talks with Ministers about how the LCR stepping stone deal might work. These have so far been helpful and positive. Civil servants are now working intensively with our Combined Authority officers to progress negotiations between meetings. Last Friday I met with the other One Yorkshire leaders to discuss how other parts of Yorkshire are moving forward with their respective stepping stone deals, the longer term ambition for One Yorkshire however remains strong. The Prime Minister again acknowledged the significance of Yorkshire by acknowledging that a Yorkshire Committee might be formed.

### **Bradford Bulls**

It is a deep sadness for the district that Bradford Bulls has moved to Dewsbury for the next season. The Odsal site has a long and proud history and is significant for the people of Bradford. We'd like to see it continue to make history here. The site is leased by the Bulls from the Rugby Football league and the responsibility for the site lies with the Rugby Football League. Several people have had good ideas about the site but none has offered investment.

The Council has talked to Park Avenue so that jointly we are able to make it possible for the Bulls to return to Bradford whilst a longer term solution is found. However we understand that even with additional stand facilities this site would be too small for their needs.

We will continue to work with the RFL and the Club and Judith Cummins, the Bradford South MP, with the ambition to bring the Bulls back to Bradford.

## **Update from West Yorkshire Combined Authority**

### **First Bus**

On 29 May First Group PLC made an announcement to shareholders that it intends to sell First Bus as part of a process of re-structuring the company. Protecting, developing and improving the bus network for West Yorkshire residents is an overriding key objective of the Combined Authority and a reliable, affordable bus network is essential to enable people to access education and employment opportunities. It is central to our key objectives of driving inclusive growth and tackling the climate emergency. On 11 October Combined Authority meeting it was approved to explore options to actively respond to the sale of First Bus and considers options available. In order to develop these options and to identify if and how the Combined Authority might engage in the sale process; technical and legal support is required. The Combined Authority is currently at the necessary due diligence stage and are not committed to anything until we have a better understanding of these options.

### **Transforming Cities Fund**

The West Yorkshire Combined Authority has submitted an ambitious bid to the Government's Transforming Cities Fund. The bid is focused on funding better transforming transport connections for those communities most in need of access to jobs, services and education. Priorities set out in the submission including creating healthy streets, supporting cycling and walking as well as exploring the opportunities offered by new technology. Leeds City Region are included in the 12 shortlisted non-mayoral regions involved in a competitive bidding process for an allocation of £1.28bn. The Combined Authority submitted a draft SOBC in June and the feedback received from the DfT for this initial submission has been positive, with clarifications. The next stage of the bid is to submit an updated version of the bid by the end of November.

### **Brexit**

The Executive considered a paper on Brexit earlier this month. This covered information about residents who are working towards settled status; data on how certain sectors may be impacted by events; and how businesses can find support through this time. Obviously the situation is still fluid. I would encourage everyone to read the Executive paper and will circulate it accordingly. Businesses should also inform themselves by starting with the Get Ready for Brexit web site.

### **Kashmir**

Given that the district has many residents who have links to Kashmir, we have seen events and demonstrations in recent weeks about this issue. I have long made clear my support for the people of Kashmir. I condemn the actions of the Indian Government to revoke article 370 and article 35A of the Indian Constitution, thereby ending the special status of Kashmir. The Kashmiri people should have the right to self-determination that they were promised. I commend people in the district for protesting peacefully and with sincerity whilst valuing the good relationships we all hold with the Indian people and people of Indian origin living and working in Bradford.

## **QUESTIONS TO THE LEADER**

### **Councillor John Pennington**

Leader, Leeds City Region, the name is going to be used as a stepping stone to a wider Yorkshire region. The first question is as Chair of the West Yorkshire Combined Authority could you not have inserted the word "Bradford" anywhere in the name. Perhaps that will come later. The transforming city's fund encompasses as you state here cycling routes. Can you please ensure that such routes are used for cycling and not as is the case in many areas used for parking of cars. Finally on Brexit we know all about the preparations here and I am repeatedly informed that we are working with the Fire and we are working with the Police, could I please ask the Leader to ensure that more emphasis is being given to businesses who are many of them sadly in need of some advice. Lastly a comment on Kashmir where it is quoted here people should have the right of self-determination. I need at this stage to point out that there are many other similar situations around the world which should not be forgotten. Thank you.

### **Councillor Susan Hinchcliffe**

Thank you Councillor Pennington for those questions. First of all on devolution and the position of Bradford within that. Bradford is central to everything and it is certainly centre of my world and probably yours but I think we have to start seeing ourselves as a big city in the north of England on a par with other major cities in the UK and not always be defined by just Leeds. So I frequently say that Bradford is bigger than Bristol, Newcastle, Liverpool, actually about the similar size to Manchester as a city council and a lot of people are surprised when I say that. So it is a matter of making sure we define ourselves as one city in the north of England which is on a par with others and is taking our rightful place in the world and needs the investment to make sure we fly as a younger city as well which has already been included here. It is Leeds City Region because it will also include York as a non-constituent member at least and there are other non-constituent authorities think about which we have like Harrogate, Craven, Selby, so that is still a work in progress and therefore that is why the name comes about but I can assure you that Bradford is always central to everything that goes on in this region and shall be for ever I remain Leader. Cycling – The cycling connect programme is a lot about segregated cycle networks and obviously we have our own now which goes through my ward to the city centre which increasingly people are using. It is that kind of segregated network which encourages people to use cycles more because we all hear the horror stories of people being on a cycleway, on a bicycle and getting knocked off by a lorry and having serious injuries so the thing is we need to make sure people are safe if we want people to get out of their car and onto their bike. Segregated cycleways are the way to go. We have had debates in the Chamber before about people parking in cycleways. It is a matter of highway law that they are allowed to do so and therefore they are an imperfect solution to something that we all want to see more of. Finally on businesses yes at the economic partnership recently obviously we saw a presentation from the Chamber about what kind of confidence levels there were from business about the future and it transpired looking at the figures that the less prepared they were the more confident businesses were about the future of Brexit and I do think we have all got a job to do making that sure any businesses in our wards are aware that there is a lot of information. The Government website which is called Get Ready Brexit and they just need to look at that website and make sure

they have read and thought through all the ramifications of what might happen next. In the Combined Authority we are putting aside measures to make sure that the businesses that we deal with that receive grants and support from us are supported through whatever comes next but I have to say that this uncertainty is really bad for our country and bad for our economy. We do not know what is going to happen beyond the end of October and that is terrible damaging for our economy. We as local Councillors and as Combined Authority deal as much as we can with that but that uncertainty makes planning for any business absolutely impossible. So if you are in a business now, you do not have all the details and all the information you need for the future and that is down to the Government and what is going on at the moment and I have to say I am afraid that is where it needs to be put right. Thank you.

**Councillor Jeanette Sunderland**

I have got two questions and I will ask them separately. I will not give you a list. First of all a question about devolution and is it the Leeds City Region. Does she agree with me that perhaps the best place for Councillor Pennington to ask his question would be the Conservative Government Minister that is holding our region up and perhaps whilst he is doing that he maybe could ask for the Leeds City Region to be renamed the "Greater Bradford City Region" of which I would support.

**Councillor Susan Hinchcliffe**

It is indeed disappointing that the Government are not keen on Yorkshire Devolution and I have made that quite clear. We have 18 authorities that are working together towards achieving that. We still have an ambition to do that. The Government are starting to understand that Yorkshire is something that people care about. We keep saying to them Yorkshire actually in Yorkshire is immensely popular. People like it, people really feel an affinity to it. That is our identity as Yorkshire people so it is disappointing that they are not willing to go down that route just yet but we are still holding out hope that we will get there and that this interim deal will be a stepping stone solution to that. I would like to put Bradford at the heart of everything and make sure that Bradford goes over everything that we can. Obviously we need to be mindful of all the different authorities in the region and all different cities and everything needs to move at the same time at the same pace. We will leave it at that.

**Councillor Jeanette Sunderland**

A question about the bus services. The First bus is not the only bus provider or provider of bus services in Bradford and the people of Bradford South are clearly very dependent on Arriva who are similarly talking about pulling out of providing bus services so your report only talks about First bus. Can I ask the question what options are being explored around the services currently provided by Arriva?

**Councillor Susan Hinchcliffe**

So First buses are the one for sale and that is why we have got the paper to look at the Combined Authority and that is why I am outlining it here today. We have talked of course a lot about franchising bus services as well and franchising is something that Manchester are looking at and spending about £20 million so far on looking at franchising without doing it yet. But we would be wanting to do something like that through devolution for example but that is still to be negotiated and as I outlined

about the Manchester situation we do need a significant amount of money to be able to do that kind of work. I think what we also have to remember that we can talk about processes and franchising and who owns what but at the end of the day I still believe that whatever the processes, more money, more investment needs to go into everyday bus services. We all spend quite a lot already through Council tax on bus services in the Bradford District, about £4½ million a year I think it goes into bus services. With shrinking Council budgets we do not have the capacity to grow that. There are no easy ways round it. If you want a bus service that goes to more communities you need to pay for it and transport particularly bus services should be a public good that we fund and that the state funds to enable the economy to grow and actually everybody to feel a part of that growth. Whilst we talk a lot about whether we own it, franchising etc, let's also remember the end user and make sure they get the best deal possible from well-funded public services.

**Councillor Jeanette Sunderland**

Final question. Around the Bradford Bulls I am interested in whether or not the impact of the move to Dewsbury has any financial impact on the Council. For example the payment of the business rates. Are they still being paid by the Rugby Football League?

**Councillor Susan Hinchcliffe**

The RFL obviously are leaseholders of the site and are liable for business rates at that site are continuing regardless of whether the Bulls are there or not.

**Councillor Mike Ellis**

Could you just expand on in the devolution where you mention the formation of a Yorkshire Committee?

**Councillor Susan Hinchcliffe**

So this is what the Prime Minister mentioned as a Yorkshire Committee. All Leaders across Yorkshire are keen to see the Yorkshire Committee not being a separate new body but actually being the Yorkshire Leaders Board strengthened and resourced. So the Yorkshire Leaders Board that meets informally at the moment, we would like to see that as being what the Government terms a Yorkshire Committee but we will not have a separate thing. Let's just carry on and strengthen what we have got already.

**Councillor Robert Hargreaves**

Transforming Cities Fund - I see the Department for Transport are running that now. You talk about cycling, you talked about cycling a lot a minute ago and walking mentioned in here. We have got Queensbury Tunnel. The Council has done an advocacy document which is nice but it is not taking action to really do something there. It is saying we support other people to do things there if you can pay for it. Can we look at this fund knowing that the Department for Transport do not want the tunnel. They have got money to get rid of the tunnel. They want to give you the tunnel. There are two authorities within West Yorkshire Combined Authority that will benefit from it so can we put that fund towards that. Can we look at that for Queensbury Tunnel and take some action?

**Councillor Susan Hinchcliffe**

Transforming Cities Fund essentially has got to be spent by 2022. That is one of the routes we looked at and everything has to comply with what the Government wants. If we had devolution we would get the money straight away and we could spend it on what we thought were the right priorities. As it is at the moment we have to negotiate with the Government. So absolutely it is a priority for us and we are looking at how we can get that funded by any means possible. I have also spoken to the Government about it and to the Secretary of State directly as well. Rest assured it is a priority for us. If we can get it funded we will.

**Councillor Abid Hussain**

I would like to ask the Leader if she could urge our Prime Minister to the atrocity taking place in Kashmir. I do understand the motions and the agenda but I do know it is an international issue but there are 125,000 people who live in our district belong to the Kashmiri people. They have a great link with Kashmiri people in Kashmir and the atrocity taking place for 73 days. It has been locked down, the biggest prison ever created in the world. I would urge the Leader to write to the Prime Minister of the United Kingdom because this issue has been since 1947 when Lord Ratcliffe had drawn the line and since has always been taking place killing and there are 15,000 young men have been taken prisoners since 5 August and the number of women have been raped and I have just heard the news and now what the Indian Government is trying to do is taking prisoners of 12 year old children and so many people have been killed. I would like to urge the Leader to write to the Prime Minister of the United Kingdom. We want to resolve this issue and the British Government have to play a major role and make sure everything will come in order because we do not have any communication from 73 days, all the Bradford people living in Kashmir, 25,000 people, there was great concern.

**Councillor Susan Hinchcliffe**

Can I just say thank you Councillor Hussain for the question. I know you did a lot in your year as Lord Mayor as well for this cause. Absolutely happy to write a letter to the Prime Minister. I know the strength of feeling. We hear it in the gallery above us. We do condemn what is happening in Kashmir at the moment by the Indian Government. It is absolutely appalling and I am sure we will hear more about that today in the debate that follows. I am happy to write the letter to the Prime Minister. I do believe it is really indicative of the fact that it is a very weak Government that we have got at the moment otherwise they would be taking more action on this issue but because they are so consumed by Brexit they can do nothing else and our standing in the world has been diminished by that. So absolutely we should be doing more on that and with a stronger Government we would be.

**COUNCIL  
15 OCTOBER 2019**

**J**

**MEMBER QUESTION TIME  
Questions submitted in accordance with Standing Order 12**

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**1. Councillor Aneela Ahmed**

Restart a Heart Day was developed in 2013 by the European Resuscitation Council to teach members of the public how to help restart the heart of someone who has suffered a cardiac arrest. The following year, Yorkshire Ambulance Service NHS Trust offered all secondary schools in Yorkshire the opportunity to receive free CPR training for pupils on Restart a Heart Day (on or around 16 October), also known as Shocktober, and many in our district have taken it up. Will the Leader and everyone across the chamber join me in pledging that they will encourage secondary schools in their wards to take up this initiative so Restart a Heart 2020 onwards will be even bigger and better with an aim to have 100% of our secondary schools involved and trained in CPR?

**Answer**

Absolutely. I know that Cllr Ahmed has put a lot of her own personal energy to this very valuable campaign. Many of our secondary schools already have trained staff and pupils in CPR. Students find this enjoyable and with the added knowledge that they could one day save a life. Additionally as buildings with thousands of pupils and staff, many schools have defibrillators, for example Titus Salt has two defibrillators and in the visitors entrance to the school the location of the machines is clearly shown.

We will make sure that Children's Services will continue to encourage all schools to train students in this valuable life saving technique.

**Supplementary Question**

CPR or cardiopulmonary resuscitation is something that is very close to my heart. Having had to perform CPR on both my parents and then through my work as an emergency medical dispatcher and having assisted on numerous calls to provide this life saving procedure, just last year I counted seven incidents where timely bystander CPR advice provided by me helped seven people survive. That seven people went back home to their families following cardiac arrest. Seven families who got their loved one back to enjoy their company once again. Just think how many others have done the same and had positive results. So this year while the Restart a Heart campaign demonstrations will be taking place in some unconventional places around the world, everywhere from down a mine in Wakefield tomorrow to Stonehenge in Wiltshire, to the Colosseum in Rome and Mecca in Saudi Arabia. We will be training more students than ever before on Restart a Heart day. In addition to this it is worth mentioning that as of next year CPR is on the school curriculum nationally and that a lot of schools will take on this learning. There are some exceptions however, the schools such as pupil referral units, academies and independent schools. This is where we come in as elected members and I would like your support in this

colleagues. To have those conversations with the schools in our wards. As a result YAS we are making an additional commitment to increase community training so I would like all of us to pledge to involve more Bradford communities in this life saving initiative as well. Finally tomorrow an incredible number of people are helping out. 863 YAS staff including myself, volunteers and partners will visit 165 secondary schools to teach CPR to 40,000 students in just six hours. That is 40,000 pupils learning to save a life all in one day. Since 16 October 2014 this will take the total of young people who have learned CPR so far to 150,000.

### **Councillor Susan Hinchcliffe**

The question was were we going to support it and absolutely we do. So every Councillor if they can be in their ward telling people about these activities, really valuable. Went to one myself at Manningham Community Centre about last year and it was very well organised and congratulate you and your colleagues on what you do there. Thank you.

## **2. Councillor Geoff Winnard**

Further to the recent negative Ofsted Report regarding the levels of service provided to Bradford Council Cared for Children, the hold ups to improvements at the Bradford Train Stations, amongst a number of other significant service level concerns, to which the Council's recruitment and retention failures have contributed, could the Leader of the Council provide members with a comparison of the salaries of Key Professional positions within this council, our neighbours and other comparable Councils?

### **Answer**

The information you ask for is not easy to collate and would take too long for the answer to this question. Different councils have different posts and do not necessarily mirror our own structures exactly. We consider recruitment and retention issues by service and respond accordingly as per our response to the social worker recruitment and retention issue illustrates. What you don't identify in your question is that all councils are increasingly losing staff to the private sector where salaries are higher. This is purely the result of Tory Government choke on pay in the public sector which we are clear needs to be addressed nationally as a priority.

### **Supplementary Question**

Thank you for the response we got. I have to say to somewhat a disappointing and complacent response. We are told that Bradford has significant recruitment and retention problems but then we are told that there is not any proper market analysis done to compare rates of pay in Bradford with other competitor employers. What evidence is used to justify the recruitment payments which are paid to some staff now?

### **Councillor Susan Hinchcliffe**

If you meant Children Social Services obviously extensive work has been done in comparing ourselves to other neighbouring authorities. We are all absolutely aware of the pressures that Children Social Services is under and the recruitment problems happening across West Yorkshire. There are very few Children Social Workers, want to encourage everybody to go into that profession if they are at all interested,

and therefore we all take them off each other all the time and there is a bit of a pay war in that department. So we can have quite a good conversation about that but if you are asking for the entire Council, which actually is what we intimated from the question, it is very difficult to compare every different profession. So of course the Council covers a wide variety of services, wide variety of roles, then you would have to test is that manager the same as the level of manager in Wakefield on that service. It is too complex a question you are asking. Perhaps the future happy to answer it per-service perhaps, that might be easier because each individual service will have their own sight of other pay grades in other Councils and that perhaps is an easier conversation to have.

### **3. Councillor David Ward**

To the portfolio holder for Education. When does the Portfolio Holder intend to take action to deal with the mounting deficit at Hanson School?

#### **Answer**

A report on Hanson School's exceptional financial circumstances was presented to Corporate Overview and Scrutiny Committee on 10 October and discussed in detail. The Authority is working with the School to clarify the current budget position and to assess what action is needed to bring the in year spending position of the School into balance as quickly as possible. In support of this work, we welcome the fact that a DfE School Resources Management Advisor is scheduled shortly to audit the School to help identify key areas of efficiency and saving.

#### **Supplementary Question**

The answer states that the Authority working with the School to clarify the current budget position. I think I can help you there to clarify. It is a massive deficit and an absolutely massive accumulated debt. I think we know what the position is. The question is why both under himself for several years and indeed under the former portfolio holder why has the debt been allowed to accumulate, in fact quadruple in the last four to five years?

#### **Councillor Imran Khan**

Thanks for the supplementary question. You have got to appreciate that in this current climate of economisation it has not been easy. We have had three multi academy trusts in that School and trying to work with all of them and you know the history of some of them as well has not been an easy task for us as well. Finally after a long time we have actually now got some element of control over that School and we are working with anyone and everyone to get that under control. Again it has not been easy. Our main focus has always been on the education and raising attainment for the kids in that School. We are working with the DfE now. We have got people coming into look at it and I am hopeful that that School is going to get to a point where it can balance its budgets itself.

### **4. Councillor Martin Love**

Question for the Leader: Can the Leader of Council tell us how many of the organisations that subscribe to the West Yorkshire Pension Fund have declared a Climate Emergency?

**Answer**

WYPF do not collate this information from employers.

**5. Councillor Anne Hawkesworth**

Facing the harsh fact that the Ilkley Car Parking Strategy combined with the new on-street car parking charges and revised car parking charges regime introduced into Ilkley on 29<sup>th</sup> July 2019 are manifestly misconceived in that they are failing to reduce car parking pressure on the residential streets producing social friction and degrading social cohesion damaging business with the consequential threat to livelihoods and the value of commercial property investments and clearly failing to produce the predicted revenue stream will the Portfolio Holder as a temporary measure (until such time as new and fully workable proposals are implemented) agree to suspend the on-street car parking charges and the charges for the Railway Road and Leeds Road car parks and whilst maintaining waiting restrictions re-allocate all-day business parking permits from the residential streets to the farther on-street parking areas so that they accept all-day business parking permits as well as short term parking whilst maintaining sufficient short term parking in central Ilkley?

**Answer**

You seem to be suggesting that part of the solution to the long-standing parking issues in and around Ilkley is to remove short stay parking intended for shoppers and visitors to the town and replace it with all-day parking for workers, literally the opposite of what you have campaigned on for years. Removing short stay parking would surely have a negative impact on businesses in the town centre while a £1 per hour parking charge with thirty minutes free is ensuring turnover of these spaces so more people can visit and shop in the town.

We announced weeks ago that we were moving special worker permits to underused long-stay pay and display parking as an interim measure and this has already taken place.

It's simply not true to say that no one is now parking in Ilkley, as you seem intent on suggesting. Over a two week period at the start of September over 35,000 free and paid-for tickets were issued to visitors. Extrapolated over a year that is over 900,000 tickets for on-street parking alone, showing what high demand there is to visit Ilkley.

We have acknowledged from the start that there are areas of the Permit Zones that are experiencing high demand for spaces between residents, visitor and special worker permits. That is why we are undertaking daily surveys of streets in Ilkley and have already reallocated over 200 permits already whilst a strategy is developed for the criteria and issuing of worker permits.

Before the review, the arrangement became untenable for residents with over-saturation of worker parking on streets close to businesses, as your long-standing campaign acknowledged. The new arrangements address many of these concerns while delivering other improvements such as more disabled parking bays – which are being well used – a new Equalities Act compliant taxi rank closer to the station entrance and increased double yellow lines on tight bends and junctions that has

improved road safety and bus journey reliability.

### **Supplementary Question**

Rather an interesting answer to the question I would suggest and a little bit of misinterpretation. My question is of Councillor Ross-Shaw, do you accept that the residents in areas where the parking strategy was supposed to be helping has actually made life worse for them, in fact for some intolerable?

### **Councillor Alex Ross-Shaw**

Thank you Councillor Hawkesworth. We said right from the start. You are asking a question I have already answered publicly many times so we have said all along that there are areas where the balance between permits is the demand is high and that is causing issues. We are undertaking those on-street surveys so we know how many cars were parked on those streets before the scheme went live and now in many cases it is not too dissimilar but the behaviour has changed because what has been moved out are the visitors and shoppers and what has come in are all-day commuters so that balance is changing. So we have acknowledged that. As we say we have already moved 200 permits in those areas. You know the answer to your question because I have answered it many times.

### **6. Councillor Rizwana Jamil**

Can the portfolio holder update members on how the roll-out of electric vehicle charge points across the district is progressing?

#### **Answer**

In addition to the existing three Council installed charge-points, the Council has installed two additional charge points at the new Keighley Extra Care housing site and these are expected to be publicly accessible on 21 October 2019. Officers are also working to deliver a joint scheme with WYCA. This programme is expected to deliver 20 sites in total by March 2020. Already in place are the taxi charge point scheme which also provides public charging facilities at Vicar Lane car park, Saville car park and at the Bingley, Wellington Road car park (expected to go live 9 October 2019). Currently under construction are Airedale hospital, Burnett Street in Little Germany and The Green at Idle.

This is in addition to our planning conditions for new housing that requires EV charge points to be installed, greatly increasing the number of charge points across the district.

### **7. Councillor Sinead Engel**

What consequences will there be for the contractors who resurfaced Allerton Road earlier this year for their failure to completely clear the mounds of residual tar and stones left littering Chapel Lane?

#### **Answer**

I have received this assurance from the service:

The contractor that carried out the resurfacing on Allerton Road has a two year maintenance liability for the works and this would include other problems that may

arise as a consequence of this. The contractor did return to remove some materials shortly after completion and the Council Highway Inspector was of the opinion all had been completed because other materials were cleared effectively. Unfortunately some materials on the edge of the carriageway in the adjacent road were missed. In response to the further information provided by Councillor Engel the road, Chapel Lane has been re-visited and some materials removed. This should hopefully now resolve the issue to the satisfaction of the Councillor.

**8. Councillor Debbie Davies**

Please could the relevant Portfolio Holder clarify the size of the site to be sold after Ian Clough Hall and Baildon library are demolished and how many public parking spaces will remain?

**Answer**

The use of the car parking spaces is being monitored to determine the number of spaces that are required in the future. All of the site of the car park and Ian Clough Hall which is in total 0.66 hectares (1.63 acres) is being considered for redevelopment and appropriate car parking space, depending on the scheme, will be retained for a Council run public car park.

**Supplementary Question**

Thanks for the reply. As you are aware Ward Councillors are working closely with Baildon Town Council and they were promised a paper on the disposal of the site by the end of September and they are still waiting for this and they need it in order to make their plans for the future. I am just wondering when it is they might receive it.

**Councillor Alex Ross-Shaw**

I presume you are talking about an agreement between the Town Council and the Council on how well they are proceeding in partnership. I will chase where that is. I know it pretty much had been agreed so I will chase where it is for you.

**9. Councillor Taj Salam**

Does the portfolio holder for Healthy People and Places share in my excitement about the success of the UCI cycling world championships in our district which brought communities together and surely encouraged a love of cycling for us all?

**Answer**

The Portfolio Holder for Healthy People and Places was delighted to welcome the UCI cycling World championships on the 28th and 29th September. This world class event welcomed visitors from across the world and showcased Bradford District on a local, regional, national and International stage.

Bradford was privileged to host the start of the Women's Elite Race on Saturday 28<sup>th</sup> September as it left Centenary Square, travelled through Manningham and Shipley and left the district in going up Hollins Hill in Baildon towards Harrogate. The Men's Elite Race went through Ilkley and Addingham on Sunday 29<sup>th</sup> September.

Elite cyclists stayed at hotels within the district and contributed to the visitor economy

of Bradford District.

It's estimated that 225 million viewers tuned in on TV globally, showcasing amazing art work along the Bradford route and a vibrant Bradford City centre and district Communities across the district came together to celebrate the race with cyclists of all ages following the elite women's race and riding from Lister Park to Roberts park.

The recently-opened Canal Road Cycle Greenway is just one of the many ways we can all incorporate the healthy, carbon-neutral benefits of taking to our bikes into our lives, whether that is for commuting, transport generally or just the sheer pleasure of it.

I would like to thank all staff, partners and everyone involved in making this a successful event.

#### **10. Councillor Nazam Azam**

Can the portfolio holder explain the strategic investment in culture and what additional funding or activities it is attracting in to the district?

#### **Answer**

The Council has approved a budget for strategic investment in culture of £1.4m over the next four years. These are one off monies from reserves and from the North and West Yorkshire Business Rates pool.

Culture makes a significant contribution to the prosperity of our District and is one of the fastest growing sectors of our Economy. Taking a strategic approach to future investment alongside our funding partners will be the key to a prosperous future and to a successful bid to be UK City of Culture 2025.

This will entail supporting new independent governance for the cultural sector and investing in growing capacity in the sector.

This new approach has already led to immediate success and developed substantial momentum with the award of £1.5m of ACE funds to make Bradford one of the UK's first Producing Hubs and the award of £2m of ACE funds to Bradford for Creative People and Places. Without the council investment, this external investment would not have been awarded.

It is the Bradford Cultural Place Partnership that approved the Consortium for the CPP bid and has taken the first steps to build a credible bid for City of Culture 2025. An independent City of Culture Trust is being created to run the Bid. The Chief Executive of Bradford Community Broadcasting, Mary Dowson BEM, has agreed to initially chair the Trust.

#### **Cultural Voice Forum**

Following a tender process, The Brick Box has been appointed to an initial 2-year contract to bring together the independent cultural sector in Bradford and organise a small number of capacity building events. A newsletter is being established and the first formal meeting of The Bradford Cultural Voice took place on 12<sup>th</sup> September

2019. The Voice will elect two representatives to the Cultural Place Partnership.

### **Bradford Producing Hub (BPH)**

Theatre in the Mill and a consortium of cultural organisations in Bradford were successful in being awarded £1.5 million as one of only two national pilots for Performing Arts Producing Hubs. This is an important step forward in addressing capacity in the city and in repositioning Bradford as a leader in culture and performing arts excellence nationally.

### **Creative People and Places – The Leap**

An independent consortium supported by BMDC and led by Born in Bradford has been successful in a bid to ACE Creative People and Places programme on behalf of the district, which has levered £2m of ACE funding and £1m of funds from others over a four year period and aims to create a significant change in participation in arts and culture in some of the district's most deprived and under-provided-for communities.

### **New Cultural Strategy 2020-2030**

The existing Bradford Council Cultural Strategy, 'A LEADING CULTURAL CITY' is set to expire in 2024. Whilst its priorities continue to guide current Council investments in partner organisations and activities, the landscape and opportunities have changed significantly for the City. A new Cultural Strategy is now required to reflect this change and be owned by both Council and Cultural Place Partnership. It should support our new economic plan and link to the new ten-year strategies for Arts Council England and National Lottery Heritage Fund. It needs to include the bid to be UK City of Culture 2025 and the longer-term plans for success of the cultural sector. This strategy should also include future plans for Bradford's Museums and Libraries. Once again, we will work in partnership and we have already gained support from Arts Council England of £20,000 and will make an application to the National Lottery Heritage Fund for a £10,000 contribution to this work.

### **City of Culture 2025 and the potential for Bradford District**

City of Culture status is awarded once every 4 years. In 2017 the designation was very successfully held by Hull. Key statistics tell an impressive story about the impact of the year for the businesses and people of Hull:

#### **Civic pride and participation in the arts and culture**

1. More than 9 in 10 Hull residents engaged in at least one cultural activity.
2. 71% of Hull residents would speak positively about Hull.
3. 2400 volunteers created 337,000 hours of volunteering.

#### **Economic Growth**

1. 66% of UK population aware that Hull was City of Culture.
2. 5.3 million visits with a projected value of tourism of £300m during the City of Culture year.
3. £22m gross value added to the local economy.
4. 50% of businesses reported increased turnover due to City of Culture.

Hull also benefited from increased investment in both arts and cultural programming

and capital investment in cultural venues. This includes:

- £28 million invested by external funders and sponsors in delivery of Hull 2017, alongside £4m of direct council funding for the year. In addition, £16m secured for legacy work.
- £20m capital investment secured for cultural venues and museums.

More broadly, the City of Culture designation helped to unlock several game-changing investments in Hull's city centre. Particularly the Fruit Market area which has transformed the visitor and resident experience of the city centre and has helped leverage further investment in housing and transport improvements to the A63 corridor in this area of the city.

#### **11. Councillor Zafar Ali**

Would the Leader of the Council please be kind enough to inform members, in detail, of the Council's plans for the former Keighley Carnegie Library Building?

##### **Answer**

The Council has to allow a period of public engagement before any detailed plans are available for the library service. This is a legal as well as a useful requirement to make sure the service is developed in the right way. The future direction of the whole Library Service is currently being considered prior to the development of formal proposals which will be subject to staff and public consultation later in the year. Keighley Library is one of three main libraries in the District and is recognised as a key community facility. The Service is currently undertaking a period of engagement with key stakeholders to develop future proposals.

##### **Supplementary Question**

Thanks for the answer but I would like to know who owns the building – if it is Council owned building or trustees.

#### **Councillor Susan Hinchcliffe**

It is a Council owned building.

#### **12. Councillor Ralph Berry**

Can the Leader update members on steps being taken to reduce the waiting times for adults in Bradford in need of an autism assessment?

##### **Answer**

The most recent update that was presented at the Health and Wellbeing Board held on 19th September 2019 is attached. The sections 4,5 & 6 covers the relevant information on steps being taken to reduce the waiting times for adults in Bradford in need of an autism assessment. There is considerable work taking place in this area.

#### **13. Councillor Jeanette Sunderland**

Question to the Portfolio Holder for Adult Social Care. Can the Portfolio Holder advise Council if they have any plans to replace overnight care-workers caring for people with complex care needs with technology?

**Answer**

There are no plans to replace overnight care workers for people with complex needs with technology. Where technologies exist or become available as an option to meet needs, these would be assessed on an individual basis, in conjunction with the individual. Depending on the individual circumstances and specific assisted living technology solution, it may be an enhancement to the existing support package or may be a replacement or alternative way of meeting the need.

**Supplementary Question**

Thank you for the answer. I am extremely concerned by the answer so my supplementary question is I want to seek your assurance that the Council will never replace overnight care workers with telecare?

**Councillor Susan Hinchcliffe**

I think the answer is clear that actually the answer is no there. We are going to continue making sure that people have support at night. We use technology to enhance things and technology is something that is enabling us in this world. We should not shun it, we should use it. We use it alongside workers who support our residents so ably.

**14. Councillor Ralph Berry**

Can the Leader of Council update members of council on the numbers of families with children requiring discretionary housing support in the last two years in order to prevent disruptive home moves?

**Answer**

Number of Discretionary Housing Payment (DHP) awards to families with children:	
2017 / 2018	589
2018 / 2019	917
2019 / 2020 to date (6 months)	305

It is not possible to state definitively that these awards alone prevented disruptive home moves but the nature of the scheme would suggest that this is highly likely.

The focus of awards was redirected to families with children from the start of 2018 / 2019 hence the increase on 2017 / 2018.

The figures for 2019 / 2020 would appear lower but this is due to the on-going migration of Housing Benefit to Universal Credit (UC). In DHP applications where the customer is receiving UC we are unable to record the household makeup on our IT system and therefore are unable to report if there are children in the household. We know that the current split of DHP applications where we administer Housing Benefit or where it is part of a UC claim is approximately 50 / 50 therefore we can estimate that the number of awards to date to families with children is likely to be approximately 600.

**Supplementary Question**

I seek reassurance on the second part of this very worrying answer about the impact

of the new IT system because as we go through the hurdles of Universal Credit the cap on the number of children for which social security is paid and the bedroom tax, these are extremely vulnerable families and I seek assurance that all measures will be taken to make sure we continue to identify those people in need of this support as we are trying to raise the achievement, yes you can roll your eyes Jackie Whiteley, but these are children who lose their school. I seek assurance that we will take all steps to continue to identify the people in need of this urgent support.

**Councillor Susan Hinchcliffe**

Absolutely Councillor Berry and absolutely agree with what you say and it is really important that we continue to make sure this support gets to who needs it.

**15. Councillor Rebecca Poulsen**

Local and rural roads can become narrowed by overhanging vegetation and overgrown verges which makes them dangerous for drivers and pedestrians. What is the council doing to ensure roads and pavements are not blocked by overhanging vegetation and overgrown verges?

**Answer**

Overhanging vegetation complaints are dealt with by the Network Resilience Team. Complaints are logged and visited by Highway Enforcement Officers who will visit each site and instigate appropriate/proportional enforcement actions. The Authority currently employs four staff who have delegated powers to serve relevant notices related to this type of enforcement.

Where possible, an informal solution is sought to such problems affording the property/landowner the ability to cut back the vegetation themselves, however if there is no compliance within 7-14 days (this is a discretionary period, depending on severity) the Authority may appoint a contractor to cut back the vegetation and recharge the appropriate costs for the work.

If you have any specific sites you would like officers to investigate please let us know.

**Supplementary Question**

Thank you for the answer. I presume it is from Councillor Ross-Shaw. I just say the Highway Enforcement Officers do a fantastic job and have dealt with a number of sites for me. The other issue within this overhanging vegetation that is the highway responsibility, what plans are there to deal with those areas of vegetation and can I send you a few urgent ones to respond to?

**Councillor Alex Ross-Shaw**

The answer is meant to cover highways as well. By all means send those sites on. I know there are sites where it is a mix of rights of way, it is highways, it is parks and we have tried to get a working agreement between those departments to make sure they get processed and do not get stuck in a whose job is it anyway so if you want to send those sites, we will send it on.

**16. Councillor Sinead Engel**

Does the Leader join with me in supporting the staff at the BRI in their ongoing dispute?

**Answer**

Absolutely. It says a lot about the funding of public services that our hospitals are setting up separate companies to try and save money. I fully support the staff at BRI to stay within the NHS family.

**Supplementary Question**

Thank you for that reply Leader. Could I request that if talks break down and the Trust again moves towards privatising those currently NHS staff, would you commit to writing a letter to the Trust Board stating that you fully support the staff at BRI to stay within the NHS family.

**Councillor Susan Hinchcliffe**

Yes of course. I have also had words in the past about this issue as well so it is a live conversation. Thank you.

**17. Councillor Angela Tait**

Can the Leader report back on the success of the City of Culture launch events at Kala Sangam in Bradford and at the Southbank Centre in London?

**Answer**

The district's bid to be UK City of Culture 2025 was launched in the morning of 26<sup>th</sup> September at Kala Sangam revealing the steering group to include chair of the Bradford Economic Partnership, David Baldwin, interim bid chair Mary Dowson from Bradford Community Broadcasting, Kamran Rashid from 30 Chapel Street, Syima Aslam, director of Bradford Literature Festival plus other voices from cultural organisations across the district, the room was buzzing and very positive.

The event culminated with first screening of the film commissioned from Jack King Productions followed by its release online and request for guests to begin sharing the film across social media. T&A ran three pages of coverage of the launch (page 1, 2 and 3) and Yorkshire Post and regional print media gave extensive coverage. BBC TV ran clips from the film on all its news from 6am with extended coverage and interviews at lunchtime and for evening news alongside similar coverage on ITV. The story also featured prominently on the BBC website generating a total estimated media reach of more than 86m.

In the evening the launch went to The Royal Festival Hall at the Southbank Centre in London in front of over eighty delegates, speakers from across the nation united in their support for Bradford's future and its bid to be City of Culture 2025. As well as significant figures from the development sector (the focus of the event was economic development update) we were joined by influential cultural figures including Amanda Nevil from the BFI and representatives from the DCMS. The evening was kickstarted with an energetic breakdancing routine by Bradford's Tranquil Productions. The host was Bradford's Sabbiyah Pervez from BBC, joined by Madani Younis, founder of

Bradford's Freedom Studios, now creative director of the Southbank Centre and still a Bingley resident: Madani gave a passionate speech saying "Bradford is the best of what we are as a country – as an artist, I was able to grow at a scale that I could not have afforded in London in my early 20s. The city gave me a confidence to stay true to it now. The idea that Bradford will become City of Culture is no surprise – it's about time." Sir Peter Bazalgette a legend in broadcasting and former chair of Arts Council England, pronounced himself a self-appointed 'Bradvocate,' Sir Peter said "I applaud your ambition and initiative. In my recent review of the creative industries for the government, 68% of people said they believed arts and culture help communities; cities need soul and that's why I'd love to you win the UK City of Culture 2025."

A panel discussion followed and the evening closed with another screening of the new film by Bradford film maker Jack King highlighting the district's diversity and energy. This is just the start of our journey to a winning bid.

**18. Councillor Robert Hargreaves**

Could the relevant Portfolio Holder confirm the cost to the Council, of the Playing Pitch strategy produced by management consultants from Bury?

**Answer**

The Parks and Greenspaces service in compliance with the council's, national and EU rules and legislation tendered in March 2018 for independent consultants to produce the district's new Playing Pitches Strategy and appointed the winning consultants Knight Kavanagh and Page at a cost of £24,925.00.

**19. Councillor Hassan Khan**

Can the portfolio holder tell us the progress to date on 20mph zones and what further plans there are for the roll-out?

**Answer**

We are currently in the middle of the largest roll-out of 20mph zones Bradford Council has ever undertaken. Extensive 20mphs zones in Bradford City Centre and around a number of schools, community facilities in City Ward and St Luke's Hospital have recently been implemented. Funding has been allocated as part of the 2019/20 Safer Roads Strategic Scheme budget to introduce zones in Shipley Town Centre, at a number of schools sites in Keighley Central and on Barkerend Road; officers are currently progressing these projects. We have also announced a 20mph zone for Ilkley town centre and surrounding areas and this is also being progressed. There is a commitment to roll out further 20mph zones in subsequent years (subject to the continuing availability of Safer Roads funding). Schools projects continue to be prioritised on the basis of child casualty rates.

**20. Councillor Mohammed Shafiq**

Given our declaration of a climate emergency can I have an update on what work we can do or are already doing with schools on this agenda to improve the environment?

**Answer**

Officers already help schools with ways to reduce their energy usage by providing advice and on-site assistance optimising their heating systems and energy surveys are available through the service level agreement that the Built Environment offers schools. In addition specialist advice is often provided and officers supported the recent installation of solar panels at Glenaire Primary School with design expertise.

**21. Councillor Jeanette Sunderland**

Question to the Portfolio Holder for Children's Services. How many children and young people (listed by age group) are living in the District in semi-independent accommodation that is not subject to Children's Homes regulations or regulation by OFSTED?

**Answer**

There are currently 86 children and young people, all aged 16 and 17, who are living in the District in semi-independent accommodation that is not subject to Children's Homes regulations or regulation by OFSTED.

**Supplementary Question**

It is a question to the portfolio holder for Children Services. I am shocked at these numbers. Can you explain the process that you have in place for us as local Councillors and Corporate Parents for ensuring that there is a regime in place to ensure that these children are secure, well supported and making good decisions?

**Councillor Adrian Farley**

Thank you for the supplementary question Councillor Sunderland. The 86 children who are in semi-independent accommodation elect to be in that accommodation. If at any time they want to become children looked after they make that situation be known and we will follow and comply with the judgement in terms of making those children fully looked after. Whilst Ofsted do not audit those children's homes we recently carried out an inspection and we are finding young people to be safe and in appropriate placements.

**22. Councillor Vanda Greenwood**

Can the portfolio holder tell us about some of the cultural events and shows that families can look forward to in the run-up to Christmas in the district?

**Answer**

The following family events are booked in City Park leading up to Christmas:

- 17<sup>th</sup> November – Reindeer Parade – organised by Kirkgate shopping centre
- 30<sup>th</sup> November – Christmas Fayre and Lantern Parade – Organised by CBMDC. The Christmas Fayre will be open from 12-8pm. It consists of 37 food and craft stalls and a full programme of festive street theatre and live music and choirs. We will be running a series of lantern making workshops leading up to the event including one in Broadway on the 30<sup>th</sup> November between 10:30-2:30. Children taking part in the workshops will be invited to join the parade which consists of a minimum of eleven large scale lanterns

and large number of medium sized lanterns with approximately 200 children with their lanterns and bands which will leave the Cathedral gardens at 4:30 and will work its way to City Park via Market Street.

There are lots of events coming up in the district, a full list, which will continue to be updated can be found here on [www.visitbradford.com/sparklingbradford](http://www.visitbradford.com/sparklingbradford), this will be launched on 9<sup>th</sup> November to link with the Bradford Christmas Lights Switch on, a few are listed below, some but not all of these events are provided by Bradford Council.

- Victorian Christmas Market – Bradford Industrial Museum 16 – 17 Nov
  - Santa Steam Specials – Keighley and Worth Valley Railway 30 Nov – 24 Dec
  - Dear Santa - Kings Hall, Ilkley 9 – 10 Dec
  - Snow White and Seven Dwarfs – Bradford Alhambra 14 Dec – 26 Jan
  - The Snowman – St George’s Hall – 18 Dec
  - Christmas Fayre and Lantern Parade, City Park Bradford - 30 Nov
  - Winter Wonderland, a fun filled festive day at Bolling Hall – 7 December
  - Christmas Lights Switch On:
    - Bradford 9<sup>th</sup> November
    - Keighley – 1<sup>st</sup> December
    - Ilkley – 23<sup>rd</sup> November
    - Bingley – 30<sup>th</sup> November
  - Christmas Weekends in Haworth - Torchlight Weekend 7-8 Dec, Brass Band Weekend 14 – 15 Dec and Nativity Weekend 21-22 Dec
  - Cinderella at Bradford Playhouse 21 – 30 December
  - Saltaire Living Advent Calendar 1 Dec – 1 Jan
  - Shipley Glen Tramway – Santa Specials – Weekends from 7 December
- Family Fun: Christmas in Denmark at Ilkley Manor House 14 December

### **23. Councillor Mike Pollard**

In the light of the shortcomings revealed in recent OFSTED inspections of Children’s Social Care in several Local Authorities including Bradford, does the Leader of Council agree with her Party’s Conference announcement, which has suggested that OFSTED should be disbanded and that Local Authorities will be allowed to ‘mark their own homework’ in this vital field of activity?

#### **Answer**

Ofsted and other inspectorate bodies provide a valuable and independent assessment of the quality of services. In Bradford we view them as an important part of the continuous improvement journey we have begun and we will continue to fully engage with any inspectorate or framework that central Government provides. This ensures we constantly challenge and support our staff to develop and deliver good and outstanding services to the children of Bradford.

My understanding of the Labour announcement was that this was made specifically about education in schools where teachers are under immense pressure. Labour has been clear that there would be a different system and in depth inspections would still exist on top of more regular “health checks”.

Incidentally the Labour Party also announced a nationwide school-led peer review improvement programme which would be based on the London Challenge model.

### **Supplementary Question**

I think that the Leader's answer to my question is essentially an elegant version of No. But if OFSTED were to be disbanded given that HMI could not really do everything, unless of course all the OFSTED inspectors simply swapped their hats, what does your party have in mind for the inspection of children social care which is clearly a very specific current interest?

### **Councillor Susan Hinchcliffe**

So absolutely I value OFSTED judgement. We have learned a lot for the OFSTED judgement we have in children services and value the information and guidance they have provided us through that. Beyond Labour party policy that is being developed. I think it is clear in here that they are listening to concerns of teachers who are coping constantly with changes and people looking over their shoulder all the time and they are responding to that and I absolutely understand that. I just throw it back at you I have to say that we are not in Government but you are. I have to say where is the adult social care green paper? We have been waiting for 2/3 years for it. So it is alright criticising us and saying our policies need further development, you are in Government and your policies need further development. Let's see them.

### **24. Councillor Hassan Khan**

Does the portfolio holder share my great frustration that still the government is yet to announce a plan to address the national crisis in funding for adult social care?

#### **Answer**

I would share the frustration and point out that I am not alone in this. Earlier this year the NHS as part of its long term plan received its settlement, which is welcomed, however since May 2017 the government committed itself to reviewing the crisis ridden funding of social care with a new green paper in order that the settlement for social care could also be achieved. This was in order to create a more secure and sustainable future, the deadline of 2018 was reviewed 3 times in 2018 and once in 2019 and is in effect postponed until other priorities are resolved with social care having a series of short term funding allocations in the intervening time. It is not only myself and colleagues who share these frustrations but individuals, their families, providers of care services and our partners in the NHS who also recognise that some of these delays will impact on their sustainability in the future. I intend to lobby for the Green Paper at every opportunity.

### **25. Councillor Shakeela Lal**

Can the Leader describe what we as a council and district are doing to support police and other agencies to tackle modern slavery?

#### **Answer**

The true scale of Modern Slavery and Human Trafficking in Bradford, like in the rest of the country, is relatively unknown; reports from statutory agencies and the third-

sector reference the fact that, due to the nature of the offences, there is a significant under reporting of the issue.

### **Bradford Anti-Trafficking and Modern Slavery Network**

The *Bradford Anti-Trafficking and Modern Slavery Network (ATMSN)* is a district forum of the regional West Yorkshire ATMSN. The Bradford forum functions as a strategic group with an aim to provide a cohesive and co-ordinated approach amongst statutory, non-statutory and third sector organisations in combatting modern slavery within the Bradford District. As a multi-agency partnership, the network seeks to establish a clear and consistent response to potential victims of modern slavery through the sharing of intelligence and best practice, facilitating the training of staff from front-line agencies, as well as establishing clear lines of communication for inter-agency collaboration. The network has been managed and administrated by a funded project-manager, Callum Harvie (Hope for Justice), under the supervision of the network chair CI Michael Rutter (West Yorkshire Police), and CSP Delivery Supervisor Rebecca Trueman (Bradford Council).

**Training frontline staff** - Training is available through the network to all partners for the identification of potential victims. This resource is regularly utilised. Training is delivered by West Yorkshire Police, and/or Hope for Justice to a wide range of audience, mostly police, local authority and third-sector.

**Victim Care** - A common theme among victims in Bradford is a general fear and mistrust of the police, and/or local authority staff. The Bradford partnership has been successful in its utilisation of third-sector NGO's to mitigate these difficulties, however further steps towards a *trauma informed care* approach would be most effective.

**Operations** - A number of successful joint operations have taken place within Bradford district all of which benefitted from a multi-agency approach via the partnership

**Raising awareness** – the partnership undertakes regular awareness activities. This has included multi-agency outreach to local night-time economy businesses, the use of multi-lingual flyers and posters in drop-in centres, and the creating of short films via Real Safeguarding Stories

### **26. Councillor Debbie Davies**

In July we were told that 40 new SEND school places would be provided at Oastler School from September 2019 – please can the relevant Portfolio Holder clarify where these 40 children are currently being educated as I understand there is insufficient space at the school for these pupils and no building work has begun at Oastler School?

### **Answer**

Building work to create an additional classroom will begin at the Oastlers school site during the October half term week to minimise disruption to the pupils. It is anticipated that this classroom will be ready in January 2020.

Additional space is also being created in Keighley and Oastlers School will deliver a

split site model. In the meantime, the Local Authority has been working with Oastlers School to provide temporary accommodation to enable the school to admit up to the additional 40 places.

Please note, that to date, not all of the 40 additional places have been allocated. As with all expansions to specialist provision, the admission of pupils is done over the course of an academic year as and when it is appropriate to the needs of the child.

### **Supplementary Question**

Thanks for the answer although it does not really answer the question. Last month a senior officer said that Oastler School has expanded by 40 spaces when clearly it has not. Would you agree that the information that has been put out in the public domain so far has been rather misleading?

### **Councillor Imran Khan**

No not at all. I would have to read the answer again. So it does say in the answer that those places are not needed immediately so it is common practice that we would put temporary accommodation in and we would allocate places throughout the course of the year and that is what we are doing. So they are not needed right now. Like you say it is in the answer as well, in October half term that is, when the building works will start.

### **27. Councillor Carol Thirkill**

Can the portfolio holder tell me what support we are giving to rough sleepers?

### **Answer**

A wide range of services and support are available for rough sleepers in the district, delivered by the Council, its commissioned partners, and many other charitable and third sector organisations. Key services and support include:-

- No Second Night Out (NSNO) – short term emergency bed spaces for rough sleepers and those at risk of rough sleeping, delivered by Humankind, funded by Bradford Council
- Cold Weather Provision – additional bed spaces provided by partner organisations for rough sleepers, triggered during winter months when temperature is predicted to drop below zero degrees, funded by Bradford Council via the NSNO contract
- Day Shelter – delivered by the Salvation Army - offers support to rough sleepers during the day, including access to and signposting other essential services – funded by the Council
- The Bradford Homelessness Outreach Partnership (BHOP) - established with funding from the Government's Rough Sleeper Initiative. The multi-agency BHOP provides proactive outreach support to rough sleepers, with a team comprising of specialist workers including a Housing Options Officer, Dual Diagnosis Nurse, Drug and Alcohol support worker as well as specialist outreach workers.
- Housing First – the Council is currently piloting a housing model for people who experience entrenched homelessness. This project provides accommodation and support for people with complex and multiple needs including rough sleeping, sex working, offending, dual diagnosis (mental health and substance misuse).

- Council Housing Options Service – provides advice and homelessness assessments for anyone sleeping rough. For those who the Council owes a duty to, interim or temporary accommodation is provided.
- Complex Needs Housing Panel – multi-agency forum which looks at homeless and rough sleeper cases with complex support needs. This panel screens referrals into Housing First but also discuss cases at management level to see if existing provision can be flexed to meet the person’s needs.
- Other key services delivered by external partners include Bevan Healthcare – GP practice and a wide range of health services provided for rough sleepers and other vulnerable residents, including a street medicine team; BRICSS – step-down supported accommodation for homeless people who are discharged from hospital; Re-Start service – supported accommodation for rough sleepers provided by Bradford Cyrenians; Inn Churches – winter shelter and wide range of year round support services, and many more charitable projects.

**28. Councillor Anne Hawkesworth**

What progress has your department made in progressing and implementing 20 mile per hour zones in Ilkley with particular reference to Ben Rhydding?

**Answer**

We announced a 20mph zone for Ilkley and the surrounding area as part of the reinvestment into Ilkley from the Ilkley Parking Review. We have been in discussions with the Town Council on extending the boundary of this zone to include Ben Rhydding. Surveys are about to be commissioned for both locations and a plan will be produced on the extents of the zones and shared with Members in the coming weeks.

**Supplementary Question**

I note on the 20mph zone there has been consultation with the town council. I would have thought it was a good idea to actually consult with the district council.

**Councillor Alex Ross-Shaw**

The answer does not say we have been consulting with the town council. It says we have been in discussions with them. So they contacted us to talk about projects they wanted to deliver that our highways team would facilitate, one of which is looking at traffic calming in the Ben Rhydding area. So obviously while we have got a 20 mile an hour scheme for Ilkley in development two we are looking at that to see how we can merge that together as and when those proposals ward members will be the first to know.

**29. Councillor Tariq Hussain**

As a council we have protected a number of community facilities from government cuts by transferring them to communities. Can the portfolio holder give an update on how many asset transfers we have successfully completed so far?

**Answer**

Bradford Council currently has the largest Community Asset Transfer (CAT) programme in West Yorkshire. Although initially a programme to mitigate the impact

of austerity on local communities, CATs are now firmly part of our localism agenda. They complement the work we have been doing with Locality in looking at how you can empower people to become more involved in delivering services in their communities.

Since the current Community Asset Transfer programme commenced in 2016, 33 Community Asset Transfers have been completed by way of long leases. Notable successes include the Ilkley Manor House and grounds, public toilets in Baildon and Haworth plus the former Riddlesden golf course to Keighley Scouts. Currently there are a further 68 in progress.

### **30. Councillor Jeanette Sunderland**

Question to the Leader of Council. Since the Council declared a Climate Emergency, how many flights both internal and external to the UK have been purchased by the Council. Please detailing who (Member or Officer) and the purpose of the trip?

#### **Answer**

Since January 2019 there have been 49 flights purchased by the Council; 5 for Members and 44 for Officers. Of the 49 flights, 16 were internal and 33 international. 11 of the internal flights were required to deal with child social care cases, and 5 were for Members attending the LGA conference in Bournemouth where conference start times and prior evening diary commitments precluded the option of train travel.

### **31. Councillor David Warburton**

Can the portfolio holder give an update on the Sedbergh leisure centre opening and what new facilities are on offer at the site?

#### **Answer**

The new sports facility at Sedbergh is scheduled to be handed over to the Council later this month. The facility will open to the public in the weeks following. The facility will include:

- 6 lane, 25m swimming pool
- Activity / Learner Pool with a movable floor
- 8 court sports hall
- 100 station gym
- 2 activity / dance studios
- 3 outdoor pitches
- Wet, dry and outdoor changing

### **32. Councillor Jackie Whiteley**

Can the Portfolio Holder please confirm that the updated SHMA is correct and that 30% of the Bradford workforce is actually employed out of the district? Are our employment figures skewed because of this? Secondly, as this Council has announced at the first Partial Review of the Core Strategy workshop that it is acting independently of other authorities in the area why are our housing numbers still so high?

## **Answer**

It is correct and a similar number of people live within Bradford district and work outside of it. You would expect this in any district and is of course accounted for in housing and employment figures. The Core Strategy Partial Review (CSPR) which recently completed its preferred option consultation was produced in light of national policy and the most up to date local evidence to ensure it responded to and sought to address local needs in the most appropriate way. A number of key pieces of evidence were produced to inform the chosen approach to the scale and distribution of growth and updated Policies. These were also published and the Council welcomed comments on both the amended policies and evidence. The Council is currently recording the representations and considering the range of comments made as it looks to move forward to the publication Draft version of the Core Strategy Partial Review and submission to government.

In terms of the details, the Strategic Housing Market Assessment (SHMA) was updated and includes a range of information in relation to housing needs from a range of sources. In terms of the Travel to work information Table 2.3 in the SHMA shows circa 29.9% of people who live in the District work outside the District. Circa 28% of people who work in the district live outside the district. There is a notable interaction with Leeds and a small spread across other neighbouring districts in terms of labour flows. Travel to work patterns in areas within very close proximity should be treated with a degree of caution as movement of only a few miles from a residential address in say east Bradford to a work location just over the local authority border in West Leeds may over emphasise movement patterns. The figures are accurate in the SHMA (but increasingly dates as based upon 2011 Census data).

The work undertaken on jobs growth is mainly linked to economic forecasting and testing. The Council has worked with consultants to establish a realistic job forecast figure. It is important to note that the jobs figure includes all jobs – including part-time and all sectors. The whole economy supported 229,900 jobs in 2016 (up from 192,000 in 2010 as reported in the 2011 Employment Land Review Update) with the public sector accounting for the largest share (31%). The jobs target proposed in the Core Strategy Partial Review aligns broadly with the target in the District's Economic Strategy.

In terms of the proposed housing requirement the numbers are based upon government's own standard method and are the minimum that has to be delivered according to their measures. In terms of alignment with adjoining local plans, these are at different stages of plan making. However established arrangements are in place through the Leeds City Region to ensure alignment of strategic cross boundary issues including scale and distribution of housing. The current agreed position is set out in the Statement of Common Ground (SCG). This will be reviewed on an annual basis to reflect further work by each District on their Local Plan. The start point under the current SCG is that each District meets their own needs and there is no need for the District to take any housing from other areas. As part of the Duty to cooperate discussions on the CSPR further discussions have indicated that there remains no requirement to take housing growth from neighbouring authorities and that neighbouring authorities are unable to take Bradford's housing need.

### 33. Councillor Ralph Berry

Can the portfolio holder outline how many families in Bradford have been assisted with s17 payments under the Children Act?

#### Answer

In the current financial year, 490 families have been assisted with a Section 17 payment under the Children Act.

#### Supplementary Question

Bear in mind the law says for a child to be in need under Section 17 they must be suffering or likely to suffer harm, could I be provided with some indication of the scale of the support, the cost, and can we look to the reasons that lie behind those cases, perhaps at the scrutiny committee because this is actually quite a shocking figure.

#### Councillor Adrian Farley

Thank you for the supplementary Councillor Berry. The 490 families that have been assisted with Section 17 payments they follow a full social worker assessment and are intended to ensure that children remain or returned to the care of their parents but in terms of the other information that you have asked I will get that to you.

### 34. Councillor Dale Smith

Could the Leader of the Council be so kind as to advise colleagues how many Apprentices, broken down by departments, has the Council on their books as at 1st July 2019?

#### Answer

The Council had 271 live apprenticeships on 1 July 2019, made up of 124 new apprentices and 147 apprenticeships up-skilling existing staff. These have been broken down into New Apprentice starts and Up-skilling Existing Staff through the apprenticeship route by Department in the table below.

Department	Existing Staff	New Apprentices	Total
Chief Executive	0	4	4
Children's Services	20	3	23
Corporate Resources	77	32	109
Health and Wellbeing	28	3	31
Place	17	21	38
Schools	5	61	66
<b>Total</b>	<b>147</b>	<b>124</b>	<b>271</b>

#### Supplementary Question

Thank you for the answer. I would like to ask and I do approve of upgrading existing staff by this scheme, I would just like to ask for a couple of examples from each department on the level they are moving from and the way in which they ought to progress. Of course it need not be specified, they can be in on the rest.

**Councillor Susan Hinchcliffe**

Happy to provide that. I think you are asking for case studies. I think that is a very good idea and we do have employee awards where we have the apprentice of the year as well and that is a good case to give you from a starting point.

**35. Councillor Geoff Reid**

Can the Portfolio Holder please detail how many motorists have been fined across the District for idling their engines over the past 3 years?

**Answer**

At present no fines have been imposed for idling engines over the last three years although it should be noted our 'No Idling' campaign is about to start rolling out across schools in the district. Bradford Council is committed to improving air quality in the district and recognises the impact idling has on air pollution. The Council is adopting an awareness-raising, educational and engagement approach to bring about behaviour change in relation to drivers leaving their engines running while stationary. The 'no idling' campaign is about to be launched with schools as local communities are particularly concerned about vehicles idling outside schools. All primary schools will be invited to sign up to the campaign and a smaller number will participate in development work.

In addition to the above, Council and Neighbourhood Wardens are talking to drivers who are idling about the benefits of turning off their engines. This includes making them aware of the harmful effects of idling on air quality and health and the benefits in terms of saving petrol and money. Therefore in most cases people will turn off their engines without the need to threaten enforcement.

National best practice has shown that a community engagement approach should be pursued initially on No Idling campaigns, including social marketing, prior to enforcement action being undertaken. This will ensure that drivers are aware of their responsibilities and allow them to act accordingly by turning off their engines when stationary. In turn this encourages people to take responsibility for their own actions before enforcement action is introduced later in the process.

**Supplementary Question**

I am grateful to Councillor Ross-Shaw for his response detailing the Council's "no idling" campaign with his customary authority. However whilst saying all power to the wardens elbows and awaiting future reports with eager anticipation, I would like to ask him if he can see ways of re-enforcing this campaign with regard to buses and taxis? Presumably there are different ways of tackling needless emissions from those sort of vehicles. I am assuming that wardens chatting to bus drivers at bus hubs like Five Lane Ends Morrisons may not be the most appropriate way of doing this.

**Councillor Alex Ross-Shaw**

We have had conversations about how we approach taxis, hackney carriages and buses separately because you are right, there are different routes in with them. So there is the West Yorkshire bus alliance with the bus operators that we deal with

through the Combined Authority and the buses should have or often have no idling sensors installed so after a certain amount of time the engine will automatically shut off. But still sometimes you see them idling at a bus station so through that route we encourage no idling and we have also been discussing how our wardens can talk to taxi drivers and encourage them not to idle when they are at a taxi rank. Obviously it is just about their work load within their overall job but as they are walking past if they just have a word. So no idling is something we want to tackle in a number of ways. You are right, there are different routes to do that.

### 36. Councillor Robert Hargreaves

Can the Leader of the Council confirm the amount of money the Council has paid to outside organisations in relation to Council Tax collections, broken down to show fees for “over the counter” payments via banks and The Post Office etc, and payments to debt collection agencies, bailiffs etc over the past 5 years?

#### Answer

The following table shows the fees paid to various 3<sup>rd</sup> parties for Council Tax payment transactions fees over the last 5 full years. For clarity those labelled ‘barcoded bills’ are where the tax payer has paid in cash at payment venues initially at Paypoints and Post Offices via a contract with Co-operative bank and latterly at Paypoints via a contract directly with them.

With direct debits, bank credits and cheques we pay transaction fees to NatWest, the Council’s bank.

With debit and credit cards we pay transaction fees to Capita who in turn pay fees to the card issuers (banks) and card companies (Visa, MasterCard etc).

Method of payment	Supplier	2018/19	2017/18	216/17	2015/16	2014/15
Direct Debits	NatWest	£20,707	£19,986	£19,533	£19,300	£18,905
Bank Credits	NatWest	£10,944	£9,967	£11,083	£11,251	£10,546
Cheque	NatWest	£666	£841	£770	£742	£911
Debit Card	Capita	£103,152	£94,367	£80,224	£45,537	£31,309
Credit Card	Capita	£29,245	£19,741	£15,093	£15,954	£16,384
Post Office Giro	Santander	£0	£71	£284	£507	£611
Barcoded bills Co-op	Co-op	£0	£123	£142,081	£152,861	£140,832
Barcoded bills Paypoint	Paypoint	£90,696	£84,936	£0	£0	£0
<b>Total</b>		<b>£255,410</b>	<b>£230,032</b>	<b>£269,068</b>	<b>£246,152</b>	<b>£219,498</b>

In addition to these transaction fees we also pay software licence fees for the software that facilitates the digital payment channels, for Council Tax these annual fees are approximately £14.6k. It is not possible to be precise without further in-depth analysis because they facilitate payments for many other services as well.

For billing as opposed to collection purposes we have engaged with a number of 3<sup>rd</sup> parties to either provide data to enable us to carry out our own reviews of Single Person Discounts or to carry out the reviews on our behalf as follows:

Year	Supplier	Value
2018/19	Experian	£5,750
2017/18	Northgate	£79,268
2016/17	Northgate	£85,973
2015/16	none	£0
2014/15	none	£0

We use some external (ie non-Council) Enforcement Agents to collect unpaid Council Tax and these Agents are not paid by the Council. They charge fixed fees as agreed under the Taking Control of Goods Regulations 2013 and these fees are paid by the debtor, not the Council, along with the Council Tax.

### **Supplementary Question**

Thank you for the very detailed answer. £250,000 last year lost to Council Tax payment collection. It is quite a lot. I do not know if there is an alternative but I am wondering is it ever reviewed, do we ever look for alternatives and when is the next review to look at that?

### **Councillor Susan Hinchcliffe**

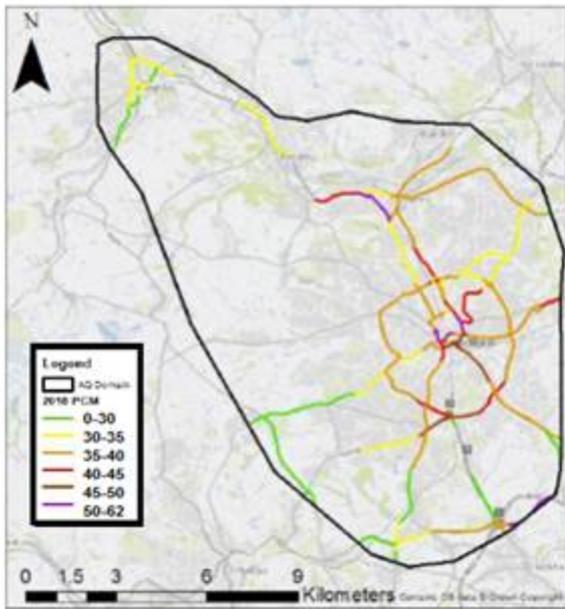
Absolutely. So we had Wakefield Council did a pay review on this service just this year and there have been some actions recommendations that officers are busy now putting in place.

### **37. Councillor Alan Wainwright**

Could the readings of noxious fumes be shown for all the gateway roads into Bradford City centre and including Tong Street?

### **Answer**

A comprehensive modelling study has been carried out as part of the work developing a Clean Air Plan for Bradford. The modelling study outputs are in relation to nitrogen dioxide (NO<sub>2</sub>), which is the pollutant where Bradford has been identified as being in exceedance of legal limits (in common with most other large Cities in the UK). NO<sub>2</sub> is a good indicator of other types of pollution related to roads. Please see a graphic below for NO<sub>2</sub>, for the main road links into Bradford, including Tong Street in 2018. The value for the link relates to the highest point on the road link and is not necessarily indicative of the whole length of road:





## Report of the Director of Finance to the meeting of Governance and Audit to be held on 19 September 2019

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**P**

**Subject:**

Treasury Management Mid Year Review up to 31 August 2019

**Summary statement:**

This report shows the Council's Treasury Mid Year Review up to 31 August 2019.

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Chris Chapman  
Director of Finance

**Portfolio:**  
**Leader of the Council and Corporate**

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**Overview & Scrutiny Area:**  
**Corporate**

## Treasury Management Review up to 27<sup>th</sup> August 2019

### 1.1 Background

The Council operates a balanced budget, which broadly means cash raised during the year will meet its cash expenditure. Part of the treasury management operations ensure this cash flow is adequately planned, with cash being available when it is needed. Surplus monies are invested in low risk counterparties, providing adequate liquidity initially before considering optimising investment return.

The second main function of the treasury management service is the funding of the Council's capital plans. These capital plans provide a guide to the borrowing need of the Council, essentially the longer term cash flow planning to ensure the Council can meet its capital spending operations. This management of longer term cash may involve arranging long or short term loans, or using longer term cash flow surpluses, and on occasion any debt previously drawn may be restructured to meet Council risk or cost objectives.

Accordingly, treasury management is defined as:

“The management of the local authority's investments and cash flows, its banking, money market and capital market transactions; the effective control of the risks associated with those activities; and the pursuit of optimum performance consistent with those risks.”

### 1.2 Introduction

The Chartered Institute of Public Finance and Accountancy's (CIPFA) Code of Practice on Treasury Management (revised 2017) was adopted by this Council.

The primary requirements of the Code are as follows:

1. Creation and maintenance of a Treasury Management Policy Statement which sets out the policies and objectives of the Council's treasury management activities.
2. Creation and maintenance of Treasury Management Practices which set out the manner in which the Council will seek to achieve those policies and objectives.
3. Receipt by the full council of an annual Treasury Management Strategy Statement - including the Annual Investment Strategy and Minimum Revenue Provision Policy - for the year ahead, a Mid-year Review Report and an Annual Report (stewardship report) covering activities during the previous year.
4. Delegation by the Council of responsibilities for implementing and monitoring treasury management policies and practices and for the execution and administration of treasury management decisions.
5. Delegation by the Council of the role of scrutiny of treasury management strategy and policies to a specific named body. For this Council the delegated body is Governance and Audit Committee.

This mid-year report has been prepared in compliance with CIPFA's Code of Practice on Treasury Management, and covers the following:

- An economic update for the first part of the 2019/20 financial year.
- A review of the Treasury Management Strategy Statement and Annual Investment Strategy.

- The Council's capital expenditure, as set out in the Capital Strategy, and prudential indicators.
- A review of the Council's borrowing strategy for 2019/20.
- A review of any debt rescheduling undertaken during 2019/20.
- A review of compliance with Treasury and Prudential Limits for 2019/20.
- A review of the Council's investment portfolio for 2019/20.

## 2 Economics and interest rates

### 2.1 Economics update

**UK.** After only tepid annual economic growth of 1.4% in 2018, growth in quarter 1 was unexpectedly strong at 0.5%. However, this was boosted by stock building ahead of the original March Brexit deadline so quarter 2 is now expected to be zero or slightly negative.

After the Monetary Policy Committee (MPC) raised Bank Rate from 0.5% to 0.75% in August 2018, it is little surprise that they have abstained from any further increases since then. We are unlikely to see any further action from the MPC until the uncertainties over Brexit clear. If there were a no deal exit, it is likely that Bank Rate would be cut in order to support growth. Nevertheless, the MPC does have concerns over the trend in wage inflation which peaked at a new post financial crisis high of 3.5%, (excluding bonuses), in the three months to December before falling marginally to 3.4% more recently. Growth in employment fell to only 32,000 in the three months to April, well below the 2018 average, while the unemployment rate remained at 3.8%, its lowest rate since 1975. Correspondingly, the total level of vacancies has risen to new highs.

As for CPI inflation itself, this rose slightly to 2.1% in April before falling back again to 2.0% in May and staying the same in June, and is likely to remain around this level over the next two years. If there was a no deal Brexit though, it could rise towards 4%, primarily as a result of imported inflation on the back of a weakening pound.

The rise in wage inflation and fall in CPI inflation is good news for consumers as their spending power is improving in this scenario as the difference between the two figures is now around 1.3%, i.e. a real terms increase. Given the UK economy is very much services sector driven, an increase in household spending power is likely to feed through into providing some support to the overall rate of economic growth in the coming months.

**Brexit.** The Conservative minority government has elected Boris Johnson as their new leader and is aiming for Brexit to happen by, or on, 31 October, even if there is no deal. However, it is unclear if there will be majority support in the Commons for any option. If there was a stalemate in the Commons, then that would increase the chances of a general election in 2019; this could result in a potential loosening of monetary policy and therefore medium to longer dated gilt yields could rise on the expectation of a weak pound and concerns around inflation picking up.

**USA.** President Trump's massive easing of fiscal policy in 2018 fuelled a (temporary) boost in consumption in 2018 which generated an upturn in the rate of growth to 2.9% for 2018, just below his target of 3%. Growth in quarter 1 of 2019 was a strong 3.1% but current expectations are for this to weaken considerably in quarter 2. The strong growth in employment numbers during 2018 has faded more recently, indicating that the economy is cooling, while inflationary pressures are also weakening. After the Fed increased rates by 0.25% in December to between 2.25% and 2.50%, market expectations have swung to

now expecting the Fed to cut rates by 1.0% - 1.25% in total to counter the expected downturn in growth. The Fed did cut rates by 0.25% on the 31st July.

The US tariff war with China has increased over the last few days. This is not good news for China which is already facing a slowdown in its rate of economic growth. Many forecasters are not expecting that this will be the last increase in tariffs as China is likely to dig its heels in even more. It will also impact on the US economy and especially on developing economies dependent on exporting commodities to China.

**EUROZONE.** The annual rate of growth for 2018 was 1.8% but is expected to fall to possibly around half that rate in 2019. The European Central Bank (ECB) ended its programme of quantitative easing purchases of debt in December 2018, which meant that the central banks in the US, UK and EU had all ended the phase of post financial crisis expansion of liquidity supporting world financial markets by purchases of debt. However, the downturn in growth in the second half of 2018 and into 2019, together with inflation falling well under the upper limit of its target range of 0 to 2%, (but it aims to keep it near to 2%), has prompted the ECB to take new measures to stimulate growth. At its March meeting it said that it expected to leave interest rates at their present levels “at least through the end of 2019”, but that was of little help to boosting growth in the near term. Consequently, it announced a third round of Targeted Long Term Refinancing Operations (TLTROs); this provides banks with cheap borrowing every three months from September 2019 until March 2021 which means that, although they will have only a two-year maturity, the Bank is making funds available until 2023, two years later than under its previous policy. As with the last round, the new TLTROs will include an incentive to encourage bank lending, and they will be capped at 30% of a bank’s eligible loans. However, the downturn now appears to be gathering momentum so market expectations have moved on to expecting possibly a small increase in the deposit rate from -0.4% to -0.5% and a resumption of quantitative easing, but possibly more focused on purchases of corporate debt than government debt.

**CHINA.** Economic growth has been weakening over successive years, despite repeated rounds of central bank stimulus; medium term risks are increasing. Major progress still needs to be made to eliminate excess industrial capacity and the stock of unsold property, and to address the level of non-performing loans in the banking and credit systems.

**JAPAN.** It has been struggling to stimulate consistent significant GDP growth and to get inflation up to its target of 2%, despite huge monetary and fiscal stimulus. It is also making little progress on fundamental reform of the economy.

**WORLD GROWTH.** The trade war between the US and China on tariffs is a major concern not only to financial markets and China itself, but also for world growth, as any downturn in China will spill over into impacting countries supplying raw materials to China. Concerns are focused on the synchronised general weakening of growth in the major economies of the world compounded by fears that there could even be a recession looming up in the US, though this is probably overblown. These concerns have resulted in government bond yields in the developed world falling significantly during 2019, which has then caused equity prices to rise. If there were a major worldwide downturn in growth, central banks in most of the major economies will have limited ammunition available, in terms of monetary policy measures, when rates are already very low in most countries, (apart from the US), and there are concerns about how much distortion of financial markets has already occurred with the current levels of quantitative easing purchases of debt by central banks.

## 2.2 Interest rate forecasts

The Council's treasury advisor, Link Asset Services, has provided the following forecast:

Link Asset Services Interest Rate View											
	Sep19	Dec19	Mar20	Jun20	Sep20	Dec20	Mar21	Jun21	Sep21	Dec21	Mar22
<b>Bank Rate View</b>	0.75	0.75	0.75	0.75	0.75	1.00	1.00	1.00	1.00	1.00	1.25
<b>3mth LIBID</b>	0.70	0.70	0.70	0.70	0.8	0.9	1.00	1.00	1.00	1.10	1.20
<b>6mth LIBID</b>	0.80	0.80	0.80	0.80	0.90	1.00	1.10	1.10	1.20	1.30	1.40
<b>12mth LIBID</b>	1.00	1.00	1.00	1.00	1.10	1.20	1.30	1.30	1.40	1.50	1.60
<b>5yr PWLB rate</b>	1.20	1.30	1.50	1.60	1.70	1.70	1.80	1.90	2.00	2.00	2.10
<b>10yr PWLB rate</b>	1.50	1.60	1.80	1.90	2.00	2.00	2.10	2.20	2.30	2.30	2.40
<b>25yr PWLB rate</b>	2.10	2.30	2.40	2.50	2.60	2.70	2.70	2.80	2.90	3.00	3.00
<b>50yr PWLB rate</b>	2.00	2.20	2.30	2.40	2.50	2.60	2.60	2.70	2.80	2.90	2.90

After the August 2018 increase in Bank Rate to 0.75%, the first above 0.5% since the financial crash, the MPC has put any further action on hold, probably until such time as the fog of Brexit has cleared. The above forecast, and other comments in this report, is based on a central assumption that there will be some form of muddle through agreement on a reasonable form of Brexit. Bank Rate forecasts will have to change if this assumption does not materialise e.g. a no deal Brexit on 31 October could well prompt the MPC to do an immediate cut of 0.5% in Bank Rate back to 0.25%. All other forecasts for investment and borrowing rates would also have to change.

The overall balance of risks to economic growth in the UK is probably to the downside due to the weight of all the uncertainties over Brexit, as well as a softening global economic picture.

One risk that is both an upside and downside risk is that all central banks are now working in very different economic conditions than before the 2008 financial crash. There has been a major increase in consumer and other debt due to the exceptionally low levels of borrowing rates that have prevailed for eleven years since 2008. This means that the neutral rate of interest in an economy, (i.e. the rate that is neither expansionary nor deflationary), is difficult to determine definitively in this new environment, although central banks have made statements that they expect it to be much lower than before 2008. Central banks could, therefore, over or under-do increases in central interest rates.

Downside risks to current forecasts for UK gilt yields and PWLB rates currently include:

- Brexit – if it were to cause significant economic disruption and a major downturn in the rate of growth.

- The Bank of England takes action too quickly, or too far, over the next three years to raise Bank Rate and causes UK economic growth, and increases in inflation, to be weaker than we currently anticipate.
- A resurgence of the Eurozone sovereign debt crisis, possibly Italy, due to its high level of government debt, low rate of economic growth and vulnerable banking system, and due to the election in March 2018 of a government which has made a lot of antiausterity noise. The EU has had sharp disagreements in successive years with Italy over setting a budget within the limits of EU rules. The rating agencies have already downgraded Italian debt to one notch above junk level. If Italian debt were to fall below investment grade, many investors would be unable to hold Italian debt. Unsurprisingly, investors are becoming increasingly concerned by the actions of the Italian government and consequently, Italian bond yields have risen – at a time when the government faces having to refinance over €200bn of debt maturing in 2019. However, the biggest concern is the major holdings of Italian government debt held by Italian banks and insurers. Any downgrading of such debt would cause Italian bond prices to fall, causing losses on their portfolios, so reducing their capital and forcing them to sell bonds – which, in turn, would cause further falls in their prices etc. This is the so called ‘doom loop’. Due to the Italian government’s already high level of debt, it would not be able to afford to bail out the banking system. Portugal faces the same problem as its debt is also only one notch above junk level.
- Weak capitalisation of some European banks, particularly Italian banks.
- German minority government. In the German general election of September 2017, Angela Merkel’s CDU party was left in a vulnerable minority position dependent on the fractious support of the SPD party, as a result of the rise in popularity of the antiimmigration AfD party. Then in October 2018, the results of the Bavarian and Hesse state elections radically undermined the SPD party and showed a sharp fall in support for the CDU. As a result, the SPD had a major internal debate as to whether it could continue to support a coalition that is so damaging to its electoral popularity. After the result of the Hesse state election, Angela Merkel announced that she would not stand for re-election as CDU party leader at her party’s convention in December 2018. However, this makes little practical difference as she has continued as Chancellor, though more recently concerns have arisen over her health.
- Other minority EU governments. Sweden, Spain, Portugal, Netherlands and Belgium all have vulnerable minority governments dependent on coalitions which could prove fragile.
- Italy, Austria, the Czech Republic and Hungary now form a strongly anti-immigration bloc within the EU. There has also been rising anti-immigration sentiment in Germany and France.
- The increases in interest rates in the US during 2018, combined with an on-off potential trade war between the USA and China, sparked major volatility in equity markets during the final quarter of 2018 and into 2019. Some emerging market countries which have borrowed heavily in dollar denominated debt could be particularly exposed to investor flight from equities to safe havens, typically US treasuries, German bunds and UK gilts.

- There are concerns around the level of US corporate debt which has swollen massively during the period of low borrowing rates in order to finance mergers and acquisitions. This has resulted in the debt of many large corporations being downgraded to a BBB credit rating, close to junk status. Indeed, 48% of total investment grade corporate debt is rated at BBB. If such corporations fail to generate profits and cash flow to reduce their debt levels as expected, this could tip their debt into junk ratings which will increase their cost of financing and further negatively impact profits and cash flow.
- Geopolitical risks, for example in North Korea, but also in Europe and the Middle East, which could lead to increasing safe haven flows.
- Concern over possible recession in the major economies.
- Upside risks to current forecasts for UK gilt yields and PWLB rates.
- Brexit – if agreement was reached all round that removed all threats of economic and political disruption between the EU and the UK.
- The Bank of England is too slow in its pace and strength of increases in Bank Rate and, therefore, allows inflationary pressures to build up too strongly within the UK economy, which then necessitates a later rapid series of increases in Bank Rate faster than we currently expect.
- UK inflation, whether domestically generated or imported, returning to sustained significantly higher levels causing an increase in the inflation premium inherent to gilt yields.

## **2.3 Treasury Management Strategy Statement and Annual Investment Strategy Update**

The Treasury Management Strategy Statement (TMSS) for 2019/20 was noted by Governance and Audit on 14<sup>th</sup> March 2019 and passed through for approval by the Council on 19<sup>th</sup> March. There are no policy changes to the TMSS; the details in this report update the position in the light of the updated economic position and budgetary changes already approved.

## **2.4 The Council's Capital Position (Prudential Indicators)**

This part of the report is structured to update:

- The Council's capital expenditure plans.
- How these plans are being financed.
- The impact of the changes in the capital expenditure plans on the prudential indicators and the underlying need to borrow.
- Compliance with the limits in place for borrowing activity.

### **2.4.1. Prudential Indicator for Capital Expenditure**

This table shows the revised estimates for capital expenditure and the changes since the capital programme was agreed at the Budget. Councillor and Officer Challenge sessions

on the capital budget have taken place recently and the revised estimate is based on increased scrutiny of the schemes within the capital programme.

<b>Capital Expenditure</b>	<b>2019/20 Original Estimate £m</b>	<b>Current Position 31 Aug 2019 £m</b>	<b>2019/20 Revised Estimate £m</b>
Total capital expenditure	£146.5	£35.6	£114.3

## 2.4.2 Changes to the Financing of the Capital Programme

The table below draws together the main strategy elements of the capital expenditure plans (above), highlighting the original supported and unsupported elements of the capital programme, and the expected financing arrangements of this capital expenditure. The borrowing element of the table increases the underlying indebtedness of the Council by way of the Capital Financing Requirement (CFR), although this will be reduced in part by revenue charges for the repayment of debt (the Minimum Revenue Provision). This direct borrowing need may also be supplemented by maturing debt and other treasury requirements.

<b>Capital Expenditure</b>	<b>2019/20 Original Estimate £m</b>	<b>2019/20 Revised Estimate Q1 £m</b>
<b>Total capital expenditure</b>	£146.5	£114.3
<b>Financed by:</b>		
Capital receipts	£7.1	£3.5
Capital grants	£65.7	£62.4
Capital reserves	£1.1	£1.1
Revenue	£1.1	£1.3
Total financing	£75.0	£68.3
<b>Borrowing requirement</b>	<b>£71.5</b>	<b>£46.0</b>

Projected changes to the Capital Programme have resulted in a reduced new borrowing requirement of £25.5m.

## 2.4.3 Changes to the Prudential Indicators for the Capital Financing Requirement (CFR), External Debt and the Operational Boundary

The table over shows the CFR, which is the underlying external need to incur borrowing for a capital purpose. The CFR is the total historic outstanding capital expenditure which has not yet been paid for from either revenue or capital resources. It is essentially a measure of the Council's indebtedness and so the underlying borrowing need. Any capital expenditure above, which has not immediately been paid for, will increase the CFR.

The table over shows the expected debt position over the period, which is termed the Operational Boundary. This is the limit beyond which external debt is not normally expected to exceed.

	<b>2019/20 Original Estimate £m</b>	<b>2019/20 Revised Estimate Q1 £m</b>
<b>Prudential Indicator – Capital Financing Requirement</b>		
Total CFR	£764	£727
Net movement in CFR		-£37
<b>Prudential Indicator – the Operational Boundary for external debt</b>		
Borrowing	£410	£343
Other long term liabilities	£190	£158
<b>Total debt (year end position)</b>	<b>£590</b>	<b>£501</b>

#### 2.4.4 Limit to Borrowing Activity

The first key control over the treasury activity is a prudential indicator to ensure that over the medium term, net borrowing (borrowings less investments) will only be for a capital purpose. Gross external borrowing should not, except in the short term, exceed the total of CFR in the preceding year plus the estimates of any additional CFR for 2019/20 and next two financial years. This allows some flexibility for limited early borrowing for future years. The Council has approved a policy for borrowing in advance of need which will be adhered to if this proves prudent.

The Director of Finance reports that no difficulties are envisaged for the current or future years in complying with this prudential indicator.

	<b>2019/20 Original Estimate £m</b>	<b>Current Position 31 August £m</b>	<b>2019/20 Revised Estimate £m</b>
Borrowing	£384	£327	£343
Other long term liabilities	£158	£158	£158
<b>Total debt</b>	<b>£542</b>	<b>£485</b>	<b>£501</b>
<b>CFR (year end position)</b>	<b>£764</b>		<b>£727</b>

A further prudential indicator controls the overall level of borrowing. This is the Authorised Limit which represents the limit beyond which borrowing is prohibited, and needs to be set and revised by Members. It reflects the level of borrowing which, while not desired, could be afforded in the short term, but is not sustainable in the longer term. It is the expected maximum borrowing need with some headroom for unexpected movements. This is the statutory limit determined under section 3 (1) of the Local Government Act 2003.

<b>Authorised limit for external debt</b>	<b>2019/20 Original Indicator £m</b>	<b>2019/20 Revised Estimate £m</b>
Borrowing	£430m	£343
Other long term liabilities	£200m	£158
<b>Total</b>	<b>£630</b>	<b>£501</b>

## 2.4.5 Borrowing

The Council's capital financing requirement (CFR) for 2019/20 is expected to be below the original forecast of £764m; due to changes in the profiling of capital spend. The CFR denotes the Council's underlying need to borrow for capital purposes. If the CFR is positive the Council may borrow from the PWLB or the market (external borrowing) or from internal balances on a temporary basis (internal borrowing). The balance of external and internal borrowing is generally driven by market conditions. The Council currently has borrowings of £485m and has utilised cash flow funds in lieu of borrowing. This is a prudent and cost effective approach in the current economic climate but will require ongoing monitoring in the event that upside risk to gilt yields prevails.

The current context, though, is that the Council's cash balances are reducing and there is a future draw on cash from the Capital Investment Plan. Based on the revised estimate for capital expenditure current projections are that the Council would need to borrow £46m this year. Cash balances and capital spend will be closely monitored and projected forward. If it is felt that cash balances are getting too low or likely to be too low in the future, borrowing is undertaken in appropriate tranches. In deciding the appropriate tranches of borrowing, caution is exercised in projecting forward capital spending.

£5.6m of loans have matured in July and August 2019 with an average rate of interest of 6.7% and a further £11.5m is due to mature in February 2020. £20m of new borrowing was undertaken on the 29 August 2019 to finance commitments in the capital plan. This is reflected in the borrowing position shown as at the 31 August. Two loans were completed for £10m and an additional loan for £15m was completed on the 3<sup>rd</sup> September. The average rate of interest on the three loans is 1.6%.

The table below show the movement in PWLB certainty rates up to the 30<sup>th</sup> August:

PWLB rates have been on a falling trend up to the 30th August. This fall has been largely caused by a reduction in US and European yields as investors have become increasingly concerned that economics around the world could be moving into recession. The 50 year PWLB target (certainty) rate for new long term borrowing started at 2.24% and fell to a low of 1.67% on the 16<sup>th</sup> August.

	1 Year	5 Year	10 Year	25 Year	50 Year
01/04/2019	1.46%	1.52%	1.84%	2.41%	2.24%
30/08/2019	1.24%	1.09%	1.24%	1.82%	1.68%
Low	1.22%	1.06%	1.23%	1.77%	1.67%
Date	29/08/19	29/08/19	29/08/19	16/08/19	16/08/19
High	1.58%	1.73%	2.07%	2.58%	2.41%
Date	15/04/19	17/04/19	17/04/19	17/04/19	17/04/19

## 2.4.6 Debt Rescheduling

Debt rescheduling opportunities have been very limited in the current economic climate given the consequent structure of interest rates, and following the increase in the margin

added to gilt yields which has impacted PWLB new borrowing rates since October 2010. No debt rescheduling has therefore been undertaken to date in the current financial year.

## **2.5 Investment Portfolio 2019/20**

In accordance with the Code, it is the Council's priority to ensure security of capital and liquidity, and to obtain an appropriate level of return which is consistent with the Council's risk appetite. As shown by forecasts in section 2.2, it is a very difficult investment market in terms of earning the level of interest rates commonly seen in previous decades as rates are very low and in line with the current 0.75% Bank Rate. The continued uncertainty over Brexit and potential for a re-emergence of a Eurozone sovereign debt crisis, and its impact on banks, prompts a low risk and short term strategy. Given this risk environment and the fact that the next move maybe a fall in interest rates rather than a increase and that base rates are unlikely to return to the levels seen in previous decades, investment returns are likely to remain low.

The Council held £22.6m of investments as at 30th August 2019 (£56.9m at 31 March 2019) and the investment portfolio yield for the first 5 months of the year is 0.91% against a benchmark of 0.56%.

The Director of Finance confirms that the approved limits within the Annual Investment Strategy were not breached during the first 5 months of 2019/20.

The Council's budgeted investment return for the year to date is expected to be below budget.

### **Investment Counterparty criteria**

The current investment counterparty criteria selection approved in the TMSS is meeting the requirement of the treasury management function.

## **2.6 Other areas for consideration**

2.6.1 None

## **3. Other considerations**

3.1 None

## **4. Financial and Resources Appraisal**

4.1 The financial implications are set out in section 2 of this report

## **5. Risk Management and Governance Issues**

5.1 The principal risks associated with treasury management are:

Risk: Loss of investments as a result of failure of counterparties.

Mitigation: Limiting the types of investment instruments used, setting lending criteria for counterparties, and limiting the extent of exposure to individual counterparties.

Risk: That the Council will commit too much of its investments in fixed term investments and might have to recall investments prematurely resulting in possible additional costs or new borrowing (Liquidity risk).

Mitigation: Ensuring that a minimum proportion of investments are held in short term investments for cash flow purposes.

Risk: Increase in the net financing costs of the Council due to borrowing at high rates of interest.

Mitigation: Planning and undertaking borrowing and lending in light of assessments of future interest rate movements, and by undertaking mostly long term borrowing at fixed rates of interest (to reduce the volatility of capital financing costs).

Risk: Higher interest rates increase borrowing making it more difficult to self-finance capital schemes. Debt servicing becomes less affordable and less sustainable and crowds out revenue spend.

Mitigation: To pause, delay or defer capital schemes. Also review opportunities to borrow in the future at current interest rates.

Risk: Return on non-treasury investments lower than expected.

Mitigation: Review and analysis of risk prior to undertaking non-treasury investments.

Risk: The Council's Minimum Revenue Policy charges an insufficient amount to the Revenue Estimates to repay debt.

Mitigation: Align the Minimum Revenue Policy to the service benefit derived from the Council's assets.

Risk: Associated with cash management, legal requirements and fraud.

Mitigation: These risks are managed through:

- Treasury Management Practices covering all aspects of Treasury management procedures including cash flow forecasting, documentation, monitoring, reporting and division of duties.
- All Treasury management procedures and transactions are subject to inspection by internal and external auditors. The council also employs external financial advisors to provide information on market trends, credit rating alerts, lending criteria advice and investment opportunities.

The Council also employs external financial advisors to provide information on market trends, credit rating alerts, lending criteria advice and investment opportunities.

Risk: Anticipated borrowing is lower than expected because the 2019/20 capital programme is underspent. This is explained in more detail below, together with the actions being taken to reduce these risks:

Mitigation: The Council is required to set a balanced budget for its revenue estimates; so in broad terms, income received will match expenditure over the 2019/20 financial year. The 2019/20 revenue estimates cause only temporary cash flow differences, for example when income is received in a different month to when the expenditure is incurred.

However, the 2019/20 capital budget will cause a cash flow shortfall in the long term, which generates a borrowing requirement. While some of the capital budget is funded immediately, mainly with Government grants, other elements are not funded initially, leading to the cash flow deficit that requires borrowing.

Managing borrowing is part of the Treasury Management role. To help in its management, the Treasury Strategy identifies the element within the capital budget that is not funded straightaway, to anticipate the Council's borrowing requirement.

However, when the capital budget is underspent, the Council has a lower borrowing requirement than anticipated. This risk is managed in practice because the Council only borrows when there is an actual cash flow shortage.

However, the uncertainty around spend against the capital budget makes cash flow management more difficult. For example, it is less likely that the Council would take advantage of a short-term fall in interest rates, without more certainty around the timing of any borrowing need. Actions that have taken place to manage the risks relating to this uncertainty in the timing of capital spend are: Councillor and Officer challenge sessions on the capital budget; increased scrutiny of the capital forecasts in the quarterly monitoring, and the collection of additional documentation around the critical paths of individual schemes.

## **6. Legal Appraisal**

6.1 Any relevant legal considerations are set out in the report

## **7. Other Implications**

7.1 Equality & Diversity – no direct implications

7.2 Sustainability implications – no direct implications

7.3 Green house Gas Emissions Impact – no direct implications

7.4 Community safety implications – no direct implications

7.5 Human Rights Act – no direct implications

7.6 Trade Unions – no direct implications

7.7 Ward Implications – no direct implications

7.8 Implication for Corporate Parenting – no direct implications

7.9 Issues arising from Privacy Impact Assessment– no direct implications

## **8. Not for publications documents**

8.1 None

## **9. Options**

9.1 None

## **10. Recommendations**

10.1 That the report be noted by the Governance and Audit Committee and passed to full council on the 15<sup>th</sup> October 2019 for adoption.

## **11. Appendices**

Appendix 1 Prudential and Treasury Indicators as at 27<sup>th</sup> August 2019

## **12. Background Documents**

Treasury Management Schedules

Treasury Management Practices

Treasury Policy

## APPENDIX 1: Prudential and Treasury Indicators as at 31st August 2019

<b>Treasury Indicators</b>	<b>2019/20 Budget £m</b>	<b>(Apr - Aug) Actual £m</b>
Authorised limit for external debt	£630m	£630m
Operational boundary for external debt	£590m	£590m
Gross external debt	£542m	£485m
Upper limit for principal sums invested over 365 days	£20m	£0m

<b>Maturity structure of fixed rate borrowing -</b>	<b>Upper Limit</b>	<b>(Apr-Aug) Actual</b>
Under 12 months	20%	3%
12 months to 2 years	20%	1%
2 years to 5 years	50%	8%
5 years to 10 years	75%	18%
10 years and above	90%	70%

<b>Prudential Indicators</b>	<b>2019/20 Budget £m</b>	<b>2019/20 Revised Estimate £m</b>
Capital expenditure (Revised Budget)	£146.5m	£114.3m
Capital Financing Requirement (CFR)	£764m	£727m
Ratio of financing costs to net revenue stream	14.5%	14.5%

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## Report of the Chief Executive to the meeting of Council to be held on 15 October 2019

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### Subject:

Review of Polling Districts, Polling Places and Polling Stations 2019

### Summary statement:

This report details proposals in respect of the review of polling districts, polling places and polling stations, for consideration by Council and as required by law.

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Kersten England  
Chief Executive

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## **1. SUMMARY**

- 1.1 This report details proposals in respect of the review of polling districts, polling places and polling stations, for consideration by Council and as required by law.

## **2. BACKGROUND**

- 2.1 The Council is required, by law, to review its polling districts, polling places and polling stations by 31<sup>st</sup> January 2020. The previous review took place in 2014.

- 2.2 The purpose of the review is to help improve polling provision and in particular to seek to ensure that:

- all electors have such reasonable facilities for voting as are practicable in the circumstances
- so far as is reasonable and practicable, the polling places are accessible to those who are disabled
- when considering or reviewing polling places, regard is given to the accessibility needs of disabled persons and
- in selecting polling stations the suitability within a district for the majority of the electorate is a key consideration

- 2.3 The (Acting) Returning Officer is responsible for the provision of polling stations within polling districts and must make representations to the Council with regard to her proposals for suitable polling districts and stations within the electoral wards of the City of Bradford Metropolitan District Council area.

- 2.4 The review commenced on 1<sup>st</sup> July 2019 when the Council published a notice of the review. There was also a consultation exercise inviting representations to be submitted by 5<sup>th</sup> August 2019. Representations were sought from members of the public, elected Members, Members of Parliament, Parish/Town/Community/Village Councils and disability/community groups.

- 2.5 Taking into account the submissions made, proposals were published on 16<sup>th</sup> August 2019 and a second consultation exercise on those proposals was undertaken, inviting representations by 16<sup>th</sup> September 2019. A summary of the representations received and the (Acting) Returning Officer submission are included as a Background Document to this Report.

- 2.6 Consideration was given to the individual polling districts, polling places and polling stations, in line with the legislative requirements.

- 2.7 Following the consultation stages of the review and consideration of the representations received, the proposed changes to polling districts, polling places,



polling stations and recommendations, as set out in Appendix A, have been prepared for approval by Council.

### **3. OTHER CONSIDERATIONS**

- 3.1 Council approval is required before any changes can be incorporated into the Electoral Register. In order to make changes to the next published Electoral Register, approval is required at the meeting, 15<sup>th</sup> October 2019.
- 3.2 Following Council approval, the outcome of the review will be published, together with all representations made.
- 3.3 Changes made to polling districts, polling places, or polling stations will become effective for elections where the Notice of Election occurs after publication of the next Electoral Register.
- 3.4 The review may consider the subdivision of a District Council ward into polling districts. The review does not affect the Council boundary, the boundaries of the 5 Parliamentary constituencies, the boundaries of the 30 wards, or the boundaries of Parish, Community, Town or Village Councils within the Bradford Metropolitan District, which can only be done by statute.
- 3.5 It is also the Council that designates a polling district as the polling place. This enables the swift activation of emergency changes to polling stations within a polling district, close to an election, when needed. This is the purpose of the option outlined at paragraph 9.2.
- 3.6 The election rules require the (Acting) Returning Officer to decide how many polling stations are required.

### **4. FINANCIAL & RESOURCE APPRAISAL**

None.

### **5. RISK MANAGEMENT AND GOVERNANCE ISSUES**

None.

### **6. LEGAL APPRAISAL**

- 6.1 The proposals in this report are put forward for consideration by Council and as required by The Representation of the People Act 1983 (as amended by the Electoral Administration Act 2006 and The Electoral Registration and Administration Act 2013) and The Review of Polling Districts and Polling Places (Parliamentary Elections) Regulations 2006.



- 6.2 The Electoral Registration and Administration Act 2013 introduced a change to the timing of compulsory reviews of UK Parliamentary polling districts and polling places. Compulsory reviews must be started and completed within the period of 16 months that starts on 1 October of every fifth year after 1 October 2013. Therefore this review must be completed between the period 1 October 2018 and 31 January 2020 (inclusive).
- 6.3 Schedule A1 to the Representation of the People Act 1983 sets out all the steps required to complete a review. The Electoral Commission guidance also provides a staged approach to conducting a review. The review process, from the publication of the notice of the review until the publication of the documents at the end, must take place within the specified period.
- 6.4 The length of the review process is not prescribed, provided all the steps required by the legislation can be undertaken within it. However, the time allowed for consultation should be sufficient to enable interested persons and groups to read and understand the proposals, gather comments and respond with any alternative arrangements that they may wish to submit.
- 6.5 In approving the specific options, the Council would be compliant with the legislative requirements identified in this report.

## **7. OTHER IMPLICATIONS**

### **7.1 EQUALITY & DIVERSITY**

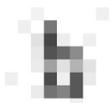
- 7.1.1 Local authorities have a duty to review the accessibility of all polling places to disabled voters and ensure that every polling place and prospective polling place for which it is responsible is accessible to disabled voters, so far as is reasonable and practicable.
- 7.1.2 The accessibility of a building is considered as part of the selection process for all polling stations. The rationale for these changes has taken into consideration the benefits of alternative voting arrangements offered by postal and proxy voting and accessibility, both in general terms and also under the Equalities Act 2010.

### **7.2 SUSTAINABILITY IMPLICATIONS**

- 7.2.1 The arrangements are reviewed annually to make appropriate adjustments in line with electoral law and Electoral Commission expectations.

### **7.3 GREENHOUSE GAS EMISSIONS IMPACTS**

None.



## **7.4 COMMUNITY SAFETY IMPLICATIONS**

None.

## **7.5 HUMAN RIGHTS ACT**

7.5.1 Enshrined in electoral law. No adverse impact.

## **7.6 TRADE UNION**

None.

## **7.7 WARD IMPLICATIONS**

7.7.1 No implications for ward boundaries.

7.7.2 Please see Appendix A, the summary of proposed changes to polling districts, polling places, polling stations and recommendations, as a result of the submissions made following consultation.

## **7.8 AREA COMMITTEE ACTION PLAN IMPLICATIONS (for reports to Area Committees only)**

None.

## **7.9. IMPLICATIONS FOR CORPORATE PARENTING**

None.

## **7.10 ISSUES ARISING FROM PRIVACY IMPACT ASSESSMENT**

None.

## **8. NOT FOR PUBLICATION DOCUMENTS**

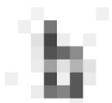
None.

## **9. OPTIONS**

Council is asked to consider the report and to;

9.1 Approve the proposed changes and recommendations to the polling districts, polling places and polling stations, set out in Appendix A of the report.

9.2 Approve the designation of the whole polling district as the polling place, for the purpose set out at paragraph 3.5.



## **10. RECOMMENDATIONS**

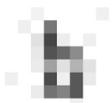
- 10.1 That the proposed changes and recommendations to the polling districts, polling places and polling stations set out in Appendix A, be approved.
- 10.2 That the designation of the whole polling district as the polling place, be approved.

## **11. APPENDICES**

- 11.1 Appendix A - Proposed Changes and (Acting) Returning Officer Recommendations.
- 11.2 Appendix B - Notice of Review.

## **12. BACKGROUND DOCUMENTS**

- 12.1 Representations received during the consultation stages of the review.
- 12.2 Summary of the representations received and the (Acting) Returning Officer submission.
- 12.3 Electoral Commission guidance – Reviews of polling districts, polling places and polling stations.



## Review of Polling Districts, Polling Places & Polling Stations 2019

### Summary of Proposed Changes and (Acting) Returning Officer Recommendations

\* (Acting) Returning Officer referred to as ARO in the table below \*

**Appendix A**

<u>Polling District</u>	<u>Ward Name</u>	<u>Existing Polling Station(s)</u>	<u>Submissions</u>	<u>Proposals</u>	<u>Recommendations to Council</u>
1F	Baildon	Baildon Community Link	Submission received to review the polling provision for Knoll Estate in Baildon	<ul style="list-style-type: none"> <li>Review current polling provision, subject to Member and ARO approval</li> </ul>	<p>Proposal Recommended</p> <p>Approval to review the polling provision for Knoll Estate in Baildon</p>
2B	Bingley	Crossflatts Over 50's Community Centre	Submission received regarding the disabled access, route and signage at the polling station	<ul style="list-style-type: none"> <li>Review current polling provision, subject to Member and ARO approval</li> </ul>	<p>Proposal Recommended</p> <p>Approval to review the disabled access, route and signage at the polling station</p>
10A to 10H	Eccleshill	<p>The Horizons Centre</p> <p>Youth and Community Centre, Roundwood Avenue</p> <p>St Lukes Church</p>	<p>Submission received to:</p> <p>Re-align the boundary between polling districts 10A and 10B to incorporate Rowanwood Gardens, Osterley Grove and 1-39 Ranelagh Avenue into polling district 10B</p>	<ul style="list-style-type: none"> <li>The proposals made are to improve elector access to voting facilities as a result of housing developments</li> </ul>	<p>Proposal Recommended</p> <p>Approval to :-</p> <p>Re-align the boundary between polling districts 10A and 10B to incorporate Rowanwood Gardens,</p>

		<p>St Clare's Community Centre</p> <p>Wellington Primary School Canteen</p> <p>Eccleshill Mechanics Institute</p> <p>Rockwell Community Centre</p> <p>St Francis Catholic Church</p>	<p>Re-align the boundary at the bottom of polling district 10B to follow the line of the beck</p> <p>Re-align the boundary for polling district 10C to run across Harrogate Road</p> <p>Move part of polling district 10C above Harrogate Road and along Victoria Road into polling district 10E</p> <p>Re-align the boundary for polling district 10F to run down Victoria Road</p> <p>Merge parts of polling districts 10F and 10C to form polling district 10J</p>	<ul style="list-style-type: none"> <li>Proposal to use Eccleshill United Reformed Church for polling district 10J</li> </ul>	<p>Osterley Grove and 1-39 Ranelagh Avenue into polling district 10B</p> <p>Re-align the boundary at the bottom of polling district 10B to follow the line of the beck</p> <p>Re-align the boundary for polling district 10C to run across Harrogate Road</p> <p>Move part of polling district 10C above Harrogate Road and along Victoria Road into polling district 10E</p> <p>Re-align the boundary for polling district 10F to run down Victoria Road</p> <p>Merge parts of polling districts 10F and 10C to form polling district 10J</p> <p>Use Eccleshill United Reformed Church for polling district 10J</p>
13A to 13F	Idle & Thackley	<p>Portakabin Adjacent No 3 Warm Lane</p> <p>St John The Evangelist Church</p> <p>Wright Watson</p>	<p>Submission received to:</p> <p>Re-align the boundary of polling district 13B along Harrogate Road and New Line to form 2 new polling districts</p> <p>Realign the boundary between polling</p>	<ul style="list-style-type: none"> <li>The proposals made are to better facilitate voting for electors as a result of changes to access routes and housing</li> </ul>	<p>Proposal Recommended</p> <p>Approval to:-</p> <p>Re-align the boundary of polling district 13B along Harrogate Road and New</p>

		<p>Enterprise Centre</p> <p>Holy Trinity Church, Church Hall (Lower Lounge)</p> <p>Thackley Methodist Church</p> <p>Blakehill Extra Club, Blakehill Primary School</p>	<p>districts 13B and 13C</p> <p>Re-align the boundary between polling districts 13B and 13E</p> <p>Re-align the boundary between polling districts 13D and 13E</p> <p>Divide polling district 13E into 2 areas</p>	<p>developments</p> <ul style="list-style-type: none"> <li>• Car park at the George and Dragon public house identified as the location for mobile polling station for polling district 13B</li> <li>• Springdale Centre identified as new polling station for proposed new polling district</li> <li>• Thackley Cricket Club identified as new polling station for 13E</li> <li>• Renumbering of all polling districts to incorporate proposed changes</li> </ul>	<p>Line to form 2 new polling districts</p> <p>Re-align the boundary between polling districts 13B and 13C</p> <p>Re-align the boundary between polling districts 13B and 13E</p> <p>Re-align the boundary between polling districts 13D and 13E</p> <p>Divide polling district 13E into 2 areas</p> <p>Use the Car park at the George and Dragon public house as the location for mobile polling station for polling district 13B</p> <p>Use the Springdale Centre as the polling station for proposed new polling district</p> <p>Use Thackley Cricket Club as new polling station for 13E</p> <p>Renumber all polling districts in the ward to incorporate proposed changes</p>
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17A to 17J	Keighley West	<p>Sue Belcher Centre</p> <p>Scout &amp; Guide Headquarters</p> <p>Exley Head Methodist Church</p> <p>Nursery at Beckfoot Nessfield Primary School</p> <p>Scout Headquarters, Holme Mill Lane</p> <p>Braithwaite Peoples Association, Keith Thompson Centre</p> <p>Keighley New Church</p> <p>Laycock Village Hall</p>	<p>Submission received to:</p> <p>Review entrance to Scout &amp; Guide Headquarters to facilitate easier access</p> <p>Revert to using the main Nessfield Primary School building and discontinue use of the Nursery Building at Nessfield Primary School, due to parking/access issues encountered at the May 2019 elections</p> <p>Review the locations of polling stations for polling districts 17D, 17F, 17H and 17J</p>	<ul style="list-style-type: none"> <li>Review the entrance to the Scout &amp; Guide Headquarters polling station</li> <li>Revert to using the main school building of Nessfield Primary School</li> <li>Identify if there are other suitable centrally located venues within polling districts 17D, 17F, 17H and 17J, subject to Member and ARO approval</li> </ul>	<p>Proposal Recommended</p> <p>Approval to:-</p> <p>Review entrance to Scout &amp; Guide Headquarters to facilitate easier access</p> <p>Revert to using the main Nessfield Primary School building and discontinue use of the Nursery Building at Nessfield Primary School</p> <p>Review the locations of polling stations for polling districts 17D, 17F, 17H and 17J</p>
18A	Little Horton	Caretaker's Bungalow, Horton Park Primary School	Submission to use the Arc Building located on Arum Street as an alternative to the Caretaker's Bungalow, due to the long access pathway and insufficient parking for electors	<ul style="list-style-type: none"> <li>The Arc Building is considered a more suitable alternative and available for use as a polling station</li> </ul>	<p>Proposal Recommended</p> <p>Approval for use the Arc Building located on Arum Street as an alternative to the Caretaker's Bungalow</p>
19D	Manningham	Prism Youth Project, Walker Drive	Submission to use alternative room at the front of the existing polling station building with better access and lighting for electors	<ul style="list-style-type: none"> <li>Alternative room reviewed</li> </ul>	<p>Proposal Recommended</p> <p>Approval to use alternative</p>

					room at the front of the existing polling station building with better access and lighting for electors
24A	Toller	Little Lane Church	Submission to use alternative location for polling station at the Toller Youth Café, Duckworth Lane, as a result of the Church closing	<ul style="list-style-type: none"> <li>Toller Youth Café is a suitable replacement and available for use</li> </ul>	<p>Proposal Recommended</p> <p>Approval to use Toller Youth Café as a polling station for 24A</p>
28F	Windhill & Wrose	Mobile Station at West Royd Crescent	Submission received to allocate electors located within polling district 28F to vote at the mobile station at West Royd Crescent	<ul style="list-style-type: none"> <li>Re-align the boundary between polling districts 28E and 28F to allocate electors to vote at the nearest polling station</li> </ul>	<p>Proposal Recommended</p> <p>Proposal to re-align the boundary between polling districts 28E and 28F to allocate electors to vote at the nearest polling station on West Royd Crescent</p>
30A-30H	Wyke	<p>Community Room, St Matthews C.E. Primary School</p> <p>Holy Trinity Church</p> <p>Victoria Park Bowling Club Hut</p> <p>Harold Club</p> <p>Delph Hill Centre</p> <p>Wyke Methodist Church</p>	<p>Submission received to :</p> <p>Identify alternative location for polling station within polling district 30A to better facilitate voting for electors</p> <p>Allocate the properties numbered 4, 4A and 4B Carr House Lane within polling district 30D</p> <p>Allocate the street "Gas Works Yard" within polling district 30C</p> <p>Re-align the boundary between polling districts 30D and 30F to better facilitate</p>	<ul style="list-style-type: none"> <li>Review alternative location for polling district 30A</li> <li>Properties on Carr House Lane and Gas Works Yard to be reallocated in line with the submission, to improve voting for electors</li> <li>Re-align the</li> </ul>	<p>Proposal Recommended</p> <p>Proposal to:-</p> <p>Identify alternative location for polling station within polling district 30A</p> <p>Allocate the properties numbered 4, 4A and 4B Carr House Lane within polling district 30D</p> <p>Allocate the street "Gas Works Yard" within polling</p>

		<p>Wyke Christian Community Church</p> <p>The Moravian Sunday School</p>	<p>voting for electors on Royds Park Crescent, Birkby Street, Barmby Street, Pyrah Street and East View Terrace</p>	<p>boundary between polling districts 30D and 30F in line with the submission to improve voting for electors</p>	<p>district 30C</p> <p>Re-align the boundary between polling districts 30D and 30F to better facilitate voting for electors on Royds Park Crescent, Birkby Street, Barmby Street, Pyrah Street and East View Terrace</p>
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## NOTICE OF REVIEW OF POLLING ARRANGEMENTS

In accordance with the Representation of the People Act 1983, I hereby give notice that City of Bradford Metropolitan District Council is conducting a review of polling districts and polling places commencing, 1<sup>st</sup> July 2019.

The Council will be pleased to receive representations for consideration from electors within the Council area, elected Members, local political representatives and any interested stakeholder(s), particularly those with expertise in access for persons with any type of disability.

Please send us your comments and representations on any aspect of polling districts, or polling places currently used, together with any suggestions for alternative polling places within the District.

The (Acting) Returning Officer for Bradford Council is responsible for the polling stations, which are the rooms within polling places where the poll actually takes place. As part of the Review, the Returning Officer must formally comment on the existing polling stations. This will be made available from 16<sup>th</sup> August 2019 at Electoral Services, City of Bradford Metropolitan District Council, 3<sup>rd</sup> Floor, City Hall, Bradford, BD1 1HY and on this website.

Maps and information relating to the present polling arrangements are available for inspection at Electoral Services, City of Bradford Metropolitan District Council, 3<sup>rd</sup> Floor, City Hall, Bradford, BD1 1HY during normal office hours, or can be viewed on the Council's website at: <https://www.bradford.gov.uk/consultations/current-consultations/consultation-and-engagement/>

Representations for consideration should be made no later than **5<sup>th</sup> August 2019**, to Electoral Services, City of Bradford Metropolitan District Council, 3<sup>rd</sup> Floor, City Hall, Bradford, BD1 1HY or by email to [electoralservices@bradford.gov.uk](mailto:electoralservices@bradford.gov.uk).

The Council will then consider all representations received, including those from the (Acting) Returning Officer and form its initial proposals which will be published on 16<sup>th</sup> August 2019. A further consultation period on these proposals will end on 16<sup>th</sup> September 2019.

The Council will agree final proposals in October 2019 and will publish a Final Notice of Review on 18<sup>th</sup> November 2019. If adopted, any alterations necessary to polling districts will be incorporated in time for the next revision of the Register of Electors on 1<sup>st</sup> December 2019.

Kersten England

Chief Executive

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